

# Advancing Health for Women, Children, and Adolescents Amid Overlapping Crises

GFF PARTNERSHIP  
ANNUAL REPORT  
2021-2022



 GLOBAL  
FINANCING  
FACILITY

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# Table of contents

<b>From the Director and the Head of Secretariat</b>	<b>4</b>
<b>Overview</b>	<b>6</b>
<b>Section 1: State of Women’s, Children’s, and Adolescent Health in GFF Partner Countries</b>	<b>8</b>
How long-term commitment is translating into better health for women, children, and adolescents	10
Mixed progress and ongoing health inequities	14
<b>Section 2: Supporting Countries to Build the Foundations for Health Systems that Benefit Women, Children, and Adolescents</b>	<b>16</b>
Leveraging sustainable health financing	22
Catalyzing more IDA investments in health for women, children, and adolescents	24
Mobilizing more domestic resources for health	24
Surging support to countries to protect essential health services, focusing on primary care	27
Revealing the gaps: A data driven approach	28
Primary health care: The foundation and platform for health and well being	31
Focus on equity	31
Focus on financing	34
Building the health workforce	35
Accelerating sexual and reproductive health and rights	36
Advancing better nutrition outcomes	39
Strengthening civil registration and vital statistics	42
<b>Section 3: GFF Financials: Contributions, Commitments and Disbursements</b>	<b>44</b>
<b>About the GFF</b>	<b>52</b>
<b>Investor Group Members/Trust Fund Contributors</b>	<b>53</b>
<b>Acknowledgements/Photo Credits</b>	<b>54</b>

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# From the Director and the Head of Secretariat

This is a time of great crisis in the world. For many people across different countries, facing each day means making difficult trade-offs and confronting adversity in the face of a food crisis, inflation, and ongoing social unrest. And there are longer-term causes for deep concern: Slowdowns in global growth are weighing down countries, especially developing economies. And high levels of debt leave many developing countries without enough fiscal space to invest in health services and education and protect the most vulnerable.

When the Global Financing Facility for Women, Children and Adolescents (GFF) was launched in 2015, the idea was to innovate a new way of working in development: Put countries in the lead, support better outcomes for women and children, and increase available funding toward health for women, children, and adolescents. At the time, the scope of challenges the world would face these past couple of years was unfathomable.

Yet countries have demonstrated what can be possible when governments make an enduring commitment to protect women and children, reinforced by support to reform their health systems. Health systems become more resilient, disruptions become limited, and progress accelerates.

The GFF approach puts community-delivered health at the center of these efforts. With our partners, we are supporting countries to speed up efforts to build high-quality primary health systems that bring services for women, children, and adolescents to communities.

In fact, this annual report shows that countries engaged with the GFF partnership longer are making significant progress in delivering systemic changes to health systems. The evidence lives in the results: More than 70 percent of countries who have partnered with the GFF for five or more years reported improvements—even in spite of setbacks from COVID-19.

Also, government investment in the health of women and children has been consistent across GFF partner countries, and in some cases, budgets have even increased. Country commitment has been supported by global development partners who have aligned funding around country priorities. Through the GFF's collaboration with the World Bank, the share of World Bank financing in GFF-supported countries allocated to reproductive, maternal, newborn, child, and adolescent health and nutrition (RMNCAH-N) has increased by more than 15 percent since 2015.

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But the ambition of the catalytic role of the GFF partnership goes beyond the funding. These collective efforts are also helping support alignment and prioritization in countries as well as the legal and policy changes needed to address the structural barriers preventing equitable access to health.

We are at a pivotal time in global health as countries want to double down on their commitment to women's, children's, and adolescent health amid several priorities. This must be done through a systems approach with the engagement of global partners and local communities.

The GFF will double down on efforts to support the tireless work of countries, civil society, along with global and local partners, to deliver equitable health care that effectively responds to the needs of communities. We look forward to rising to today's challenges and meeting the ambition of a better tomorrow. The result can be not only improved health, but an advancement of the rights of and opportunities for women, children, and adolescents.



**Juan Pablo Uribe**  
Director,  
Global Financing Facility



**Monique Vledder**  
Head of Secretariat,  
Global Financing Facility

# Overview

**The world continues to face multiple overlapping challenges that threaten progress in health for women, children, and adolescents. But in the face of crisis and adversity, countries and communities have shown enduring commitment.** Even with these unprecedented hardships, countries have remained dedicated to improving the health of women, children, and adolescents. Through financial and health system reforms and investments they improved the most essential care services, including assisted deliveries, family planning, pregnancy and newborn care, and childhood immunization.

**This annual report provides the state of progress in health for women, children and adolescent in the Global Financing Facility (GFF) partner countries and unpacks the impact of COVID-19 and other crises on countries and communities.** It also looks at how the GFF partnership has helped countries build the foundations of health systems that benefit women, children, and adolescents and provides concrete examples of how countries have managed to build resilience throughout their health systems.

**Since partnering with the GFF, countries' investments reached over 96 million pregnant women with four or more antenatal visits; over 103 million women with safe delivery care; 111 million newborns with early initiation of breastfeeding; and over 500 million users of modern contraceptives, with more than 187 million unintended pregnancies averted.**

**This year, more countries have completed investment cases, prioritized health systems and**

**financing reforms, and made progress in implementation.** The number of countries on track to achieve improved outcomes in reproductive, maternal, newborn, child, and adolescent health and nutrition (RMNCAH-N) has increased, despite challenges associated with the direct and indirect effects of COVID-19. For example, within the past year the number of countries showing improvement in 75 percent or more of their maternal and newborn outcome indicators has increased from 13 to 16 and the number showing similar improvements in nutrition outcome indicators has increased from 9 to 18.

**Further, long-term commitment has translated into more progress.** In countries that have partnered for the longest time with the GFF, coverage of essential health services is increasing. Seventy-one percent of GFF partner countries implementing for five or more years report improvements across essential care, including assisted deliveries, pregnancy and newborn care, childhood immunization, and family planning—compared with 38 percent of countries doing so for fewer than three years.

**At the heart of this progress lie the efforts of country and community leaders, along with youth and civil society organizations working with the GFF partnership to continuously find new tools and fresh ways of working to shape and drive necessary change.**

In support of country and community leadership and through its 2021–2025 strategy, the GFF has been supporting governments to make smart investments across key strategic directions to accelerate progress toward better health for women, children, and adolescents—such as:

- Sharper focus on results measurement and data use:** This year provides the first consolidated evidence on beneficiaries reached, coverage of key interventions, and additionality of financing across the portfolio of GFF partner countries. Sharper focus on results measurement and data use allowed reporting across six core focus areas: pregnancy care visits, facility-based newborn deliveries, breastfeeding initiation, reproductive health and family planning, postnatal care, and childhood vaccinations. Significant improvements have been observed in both the amount and level of detail of the data shared by countries. For the annual data update in 2022, 32 countries shared data (up from 23 countries in 2021), 31 countries shared subnational data (up from 17 countries), and 12 countries shared specific age- and sex-disaggregated data (up from 2 countries).
- Continuous efforts to catalyze more and better financing:** One of the promises of the GFF model since its inception in 2015 was to create more and better financing for women's, children's, and adolescent health. Following the GFF engagement, the share of World Bank financing in GFF partner countries allocated to RMNCAH-N increased by more than 15 percent by the end of FY21. An additional US\$1.7 billion was allocated to RMNCAH-N in GFF supported countries between 2015 and February 2020, alone. In addition to the GFF's catalytic effect on World Bank resources, the GFF has been working with governments to incentivize health financing reforms. For example, in the Central African Republic improvements in frontline

spending and donor alignment have led to a 5 percent increase in resource allocation for primary health care. Health financing reforms in Cote d'Ivoire helped expand insurance coverage by 89 percent. These reforms targeted the poorest households, which contributed to increasing the number of women seeking pregnancy care.

- **Investing in primary health care: the foundation and platform for health and well-being.** Through the rollout of its 2021–2025 strategy, the GFF has scaled up its support, working

with country and community leaders and global and local partners to drive the step changes needed across health systems to deliver on better health for all women, children, and adolescents now and build the systems of the future. For example, with GFF support Uganda achieved significant improvements in training health workers and teachers to provide adolescent and youth friendly services. Guatemala's expansion of the cash transfer program for nutrition contributed to more children being monitored for growth.

- **Protecting essential health services while building health system resiliency.** Urgent technical assistance and cofinancing with the World Bank across 24 countries in 2021 and 2022 helped support improving emergency preparedness, the rollout of COVID-19 vaccines, strengthening community health and health worker surge capacity, covering the cost of services, and addressing shortfalls in family planning commodities.

**Despite all this, progress is still mixed, and inequities are widening in some areas.** While these statistics

offer reason for hope and prove the resilience of many countries and communities, disruptions and economic shocks have resulted in uneven progress and even reversed some gains. For example, regional disparities in vaccination coverage increased in 50 percent of GFF partner countries according to subnational coverage data. While some countries were able to weather the disruption, 60 percent of GFF supported countries saw an increase in geographic inequity gap for postnatal care.

**Building on the lessons learned from country and community leadership, the GFF partnership will continue to support country alignment efforts, investments, and the scale-up of proven approaches with a view toward a more resilient future.** Targeted support to areas such as strengthening the health workforce and community health centers, integrating nutrition and sexual and reproductive health services into health systems, promoting better data, and innovation in service delivery will continue to guide GFF investments and partnership efforts. All of this in view of supporting primary health care that delivers on a shared resiliency agenda and narrowing equity gaps.



**Section**

# 1

State of Women's, Children's,  
and Adolescent Health in  
GFF Partner Countries





Over the course of 2020, the number of people living in extreme poverty worldwide rose by more than 70 million—the largest increase in a single year in the past three decades.

Virtually every country in the world reported some level of pandemic-related disruption in health services that continued at least through 2021. By the end of 2022, as many as 685 million people could still be living in extreme poverty. This would make 2022 the second-worst year for poverty reduction in the past two decades, behind 2020.

Source: [Poverty and Shared Prosperity Report, World Bank \(2022\)](#)

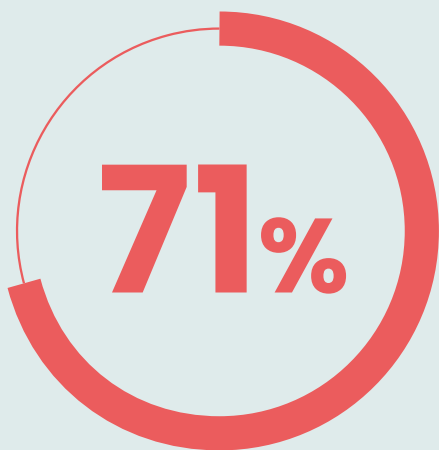
Over the past two years, health systems have been under enormous strain as resources were diverted to deal with COVID-19 and essential services suffered pandemic-induced disruptions. These challenges, compounded by economic turmoil and increased poverty, have adversely impacted the health of communities around the world—particularly for women, children, and adolescents.

Even with these unprecedented hardships, countries that showed enduring commitment to the financial and systemic investments required to improve the well-being of women, children, and adolescents sustained more resilient health systems and better outcomes.

Since its inception in 2015, the Global Financing Facility (GFF) partnership has been supporting country-led efforts to provide consistent, quality health care even through periods of health emergency and economic shock. Working with country and community leaders along with global and local partners, GFF investments have driven the step changes needed to deliver on better health for all women, children, and adolescents.

### How long-term commitment is translating into better health for women, children, and adolescents

Countries with a longer GFF partnership demonstrate stronger performance across core health services. An analysis of key health services shows 71 percent of countries that have partnered with the GFF for five or more years—thus demonstrating their sustained dedication to improving the health of women, children, and adolescents—achieved improvements<sup>1</sup> across the majority of the most essential care services, including assisted deliveries, family planning, pregnancy and newborn care, and childhood immunization.<sup>2</sup> In comparison, 38 percent of those that have been supported by GFF for fewer than three years showed similar progress.

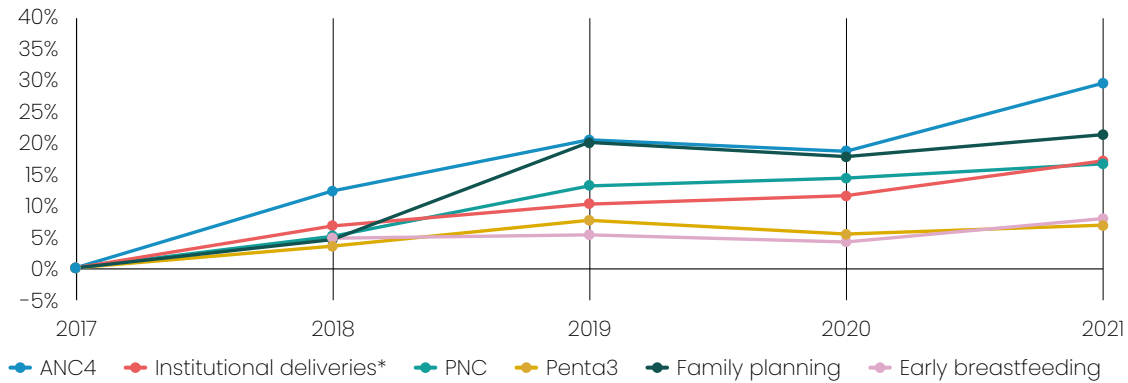


of countries partnering with the GFF for five or more years achieved improvements across the majority of the most essential care services for women and children.

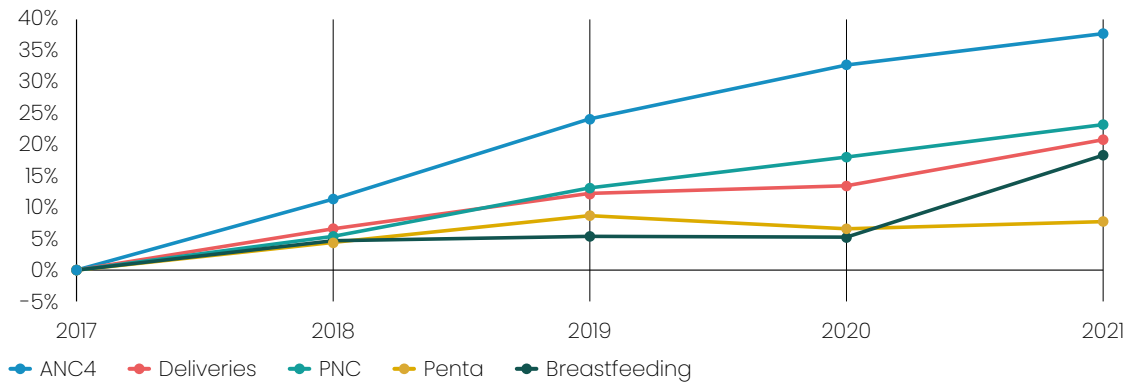
1. In this analysis *improvement* was defined as a country reporting improvement in at least four out of the six core reported indicator areas. Indicators included in the analysis were: ANC4, institutional deliveries, postnatal care, early initiation breastfeeding, Penta3 vaccinations, and SRHR/family planning.
2. Unless otherwise specified, output and outcome data for reproductive, maternal, newborn, child, and adolescent health and nutrition (RMNCAH-N) cited in this report were shared by GFF partner countries as part of the annual GFF data collection process. Additional country data, including the specific sources used by countries for each indicator, can be found on the [GFF data portal](#).

As shown in **figure 1.1**, GFF partner countries have demonstrated large improvements in delivery of services for women, children and adolescents, with a rebound in 2021 evident after disruptions in 2020. Countries who have partnered with the GFF for three or more years (panel b) have achieved larger gains, though countries supported by the GFF for fewer than three years (panel c) also improved in 2021.

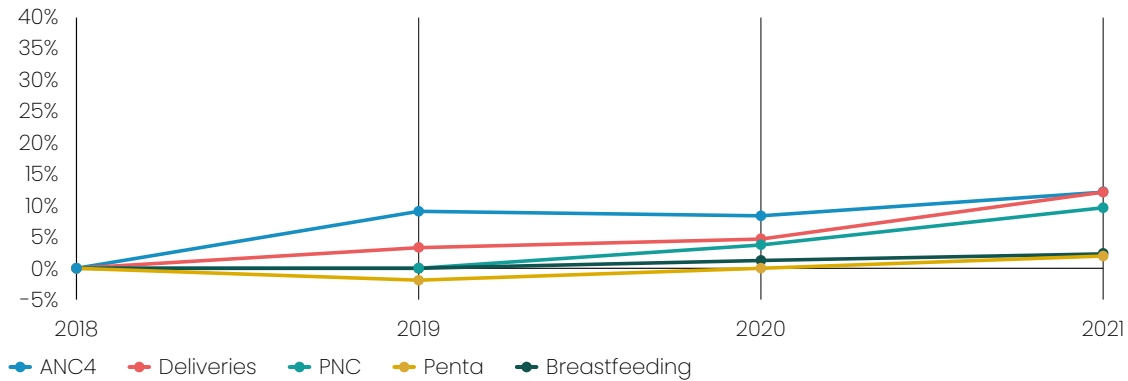
**Figure 1.1.** GFF Partner Country Health Care Trends for Women, Children, and Adolescents, 2017–2021, with Median Changes from Baseline Year



a. All GFF-supported countries



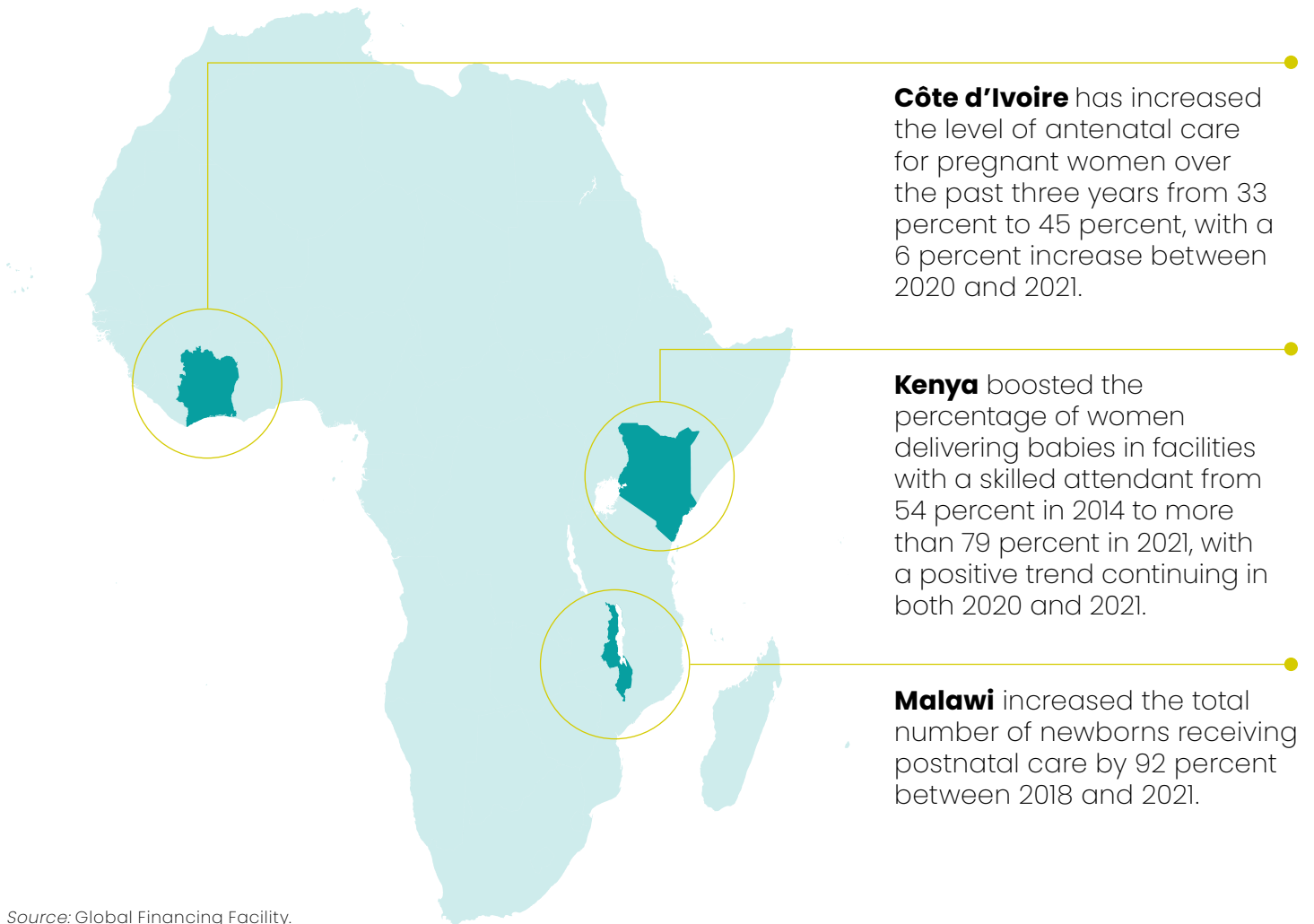
b. Countries implementing more than 3 years



c. Countries implementing from 1 to 3 years

Source: Global Financing Facility.

## Examples of countries working with the GFF for three or more years:



These gains demonstrate how investment and delivery of systemic change is resulting in sustained progress and resilience, now and for the future. This progress is especially remarkable given the multiple challenges faced by low-income countries in recent years and underscores the importance of country leadership that prioritizes sustainably funded, strong health systems built to serve the needs of women and children. As the world faces new and emerging challenges from climate change, conflict, food insecurity, and rising inequality, strong health systems are more important than ever.

Despite ongoing economic turmoil and health systems strain created by the COVID-19 pandemic, GFF-supported countries continue prioritizing the health of women, children, and adolescents. Since they began partnering with the GFF, countries have reached:<sup>3</sup>

3. Beneficiaries are included in the analysis only on or after the country's first year of Investment Case or World Bank project implementation. The source for the first three bullets is data shared by countries as part of the annual process convened by the GFF, based on national health management information systems and periodic surveys. The data source for modern contraceptives and unintended pregnancies averted is Track20.

Since they began their partnership with the GFF, countries have reached:

More than

96

million

pregnant women  
with four or  
more antenatal  
care visits



More than

103

million

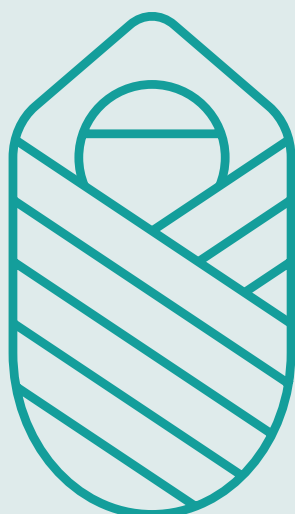
women  
with safe  
delivery  
care



111

million

newborns with  
early initiation  
of breastfeeding

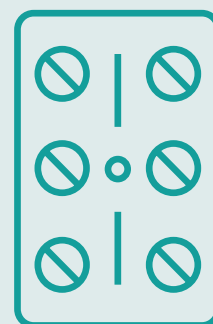


More than

500

million

users of modern  
contraceptives  
with more than **187  
million unintended  
pregnancies** averted



## Mixed progress and ongoing health inequities

While these statistics give reason for hope and prove the resilience of many countries and communities, disruptions and economic shocks have resulted in uneven progress and even reversed some gains. For example, four countries reporting increases in childhood vaccinations before the pandemic experienced drops in 2021.

Further, uneven progress occurred within countries. While some countries were able to weather the disruption, 60 percent of GFF supported countries saw an increase in geographic inequity gap for postnatal care. In addition, regional disparities in Penta3 vaccination coverage increased in 50 percent<sup>4</sup> of GFF partner countries.

At the same time, thanks to country and community leadership and investments made in earlier years, some countries have been able to limit the damage. In countries that have been working with the GFF the longest, and where investments prioritized women, children, and adolescent health, the picture is more positive—with equity gaps narrowing and coverage of essential health services increasing.

For example, regional disparities in the coverage of at least four antenatal care visits (ANC4+) decreased in 10, or 56 percent, of countries implementing their investment case for more than one year and reporting coverage data. For the majority of these countries (8 out of 10), the increase in equity was driven by improvements in pregnancy care in the bottom 25 percent of regions.

A similar trend is observed in sexual and reproductive health and rights (SRHR) services with five countries, or 56 percent, showing a decrease in geographical inequity. Gaps were also bridged in postnatal care. For example, in **Mozambique**, coverage inequity was slashed by half with coverage in the lowest performing regions increasing from 83 percent to 89 percent between 2017 and 2021, while overall remaining steady in the highest performing regions (at 92 percent and 93 percent respectively).

### Uneven progress across countries:



Vaccination rates dropped in some countries in 2021

### Uneven progress within countries:



Equity gaps for postnatal care increased in 60% of GFF supported countries



Equity gaps for vaccinations increased in 5 out of 10 GFF supported countries

4. 5 out of the 10 GFF partner countries reporting subnational coverage data for Penta3 vaccination saw an increase in geographic inequity.



**Section**

# 2

Supporting Countries to Build  
the Foundations for Health  
Systems that Benefit Women,  
Children, and Adolescents





“With GFF support, we have implemented key reforms in health financing and community primary care to ensure all women and children can access the services they need. Our collective efforts are building more resilient and equitable health systems that can withstand multiple crises and ensure better health and nutrition outcomes for all.”

—**Dr. Daniel Ngamije, Minister of Health for Rwanda**

In response to strong country demand, and through its strategy for 2021–2025, the Global Financing Facility (GFF) has been supporting governments to make smart investments across key strategic directions to accelerate progress toward better health for women, children, and adolescents. These include (1) consolidating data from country systems and rapid data collection efforts to track progress, inform policy decisions, and drive reforms; (2) promoting sustainable health financing by understanding how the health sector is financed; (3) reconfiguring service delivery and building stronger primary health care across communities; and (4) bolstering country leadership, partner alignment, and civil society organization (CSO) and youth engagement in the decision-making process.

The GFF logic model uses multiple measurement approaches to track engagement at all levels of the GFF process. The model helps make explicit the holistic theory of change whereby inputs, activities, and prioritized reforms lead to near term outputs, medium- and long-term outcomes, and ultimately to measurable impact in the form of improved health for women, children, and adolescents and strengthened financing systems that enable sustained health benefits over time.

This year, the GFF logic model (see **figure 2.1**) measurements show that more countries have completed investment cases, prioritized health systems and financing reforms, and made progress in implementation. The number of countries on track to achieve improved outcomes in reproductive, maternal, newborn, child, and adolescent health and nutrition (RMNCAH-N) has increased, despite challenges associated with the direct and indirect effects of COVID-19. For example, within the past year, the number of countries showing improvement in 75 percent or more of their maternal and newborn outcome indicators has increased from 13 to 16 and the number showing similar improvements in nutrition outcome indicators has increased from 9 to 18.

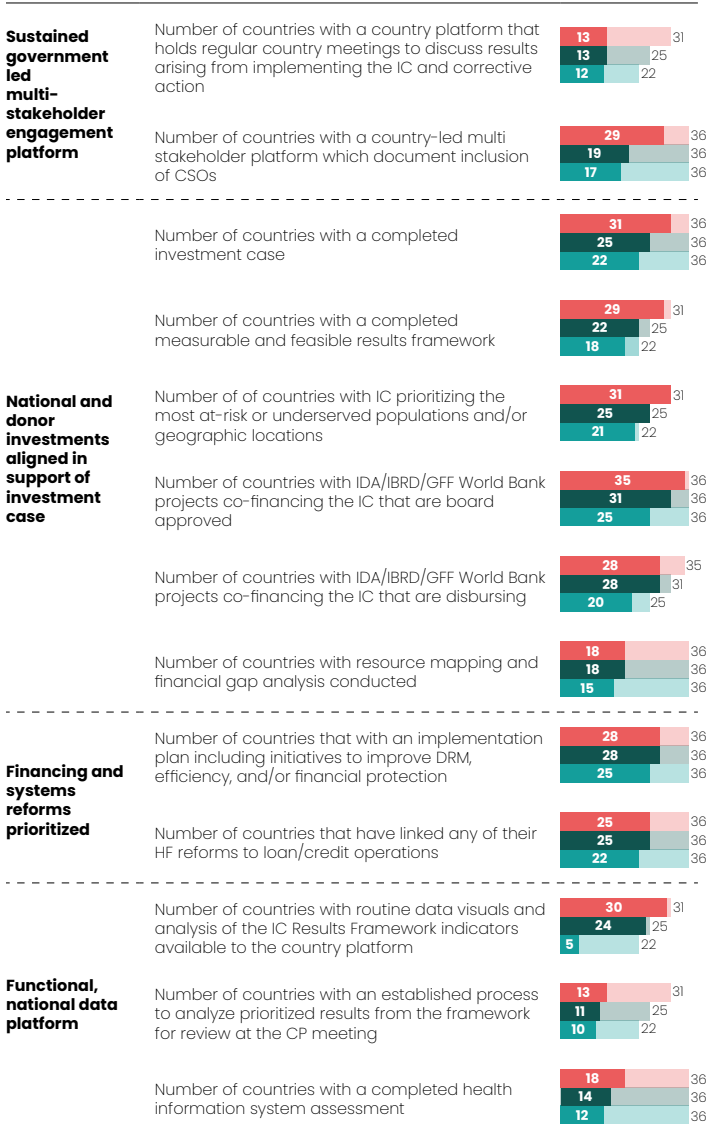


Figure 2.1.

# Progress against the GFF Logic Model

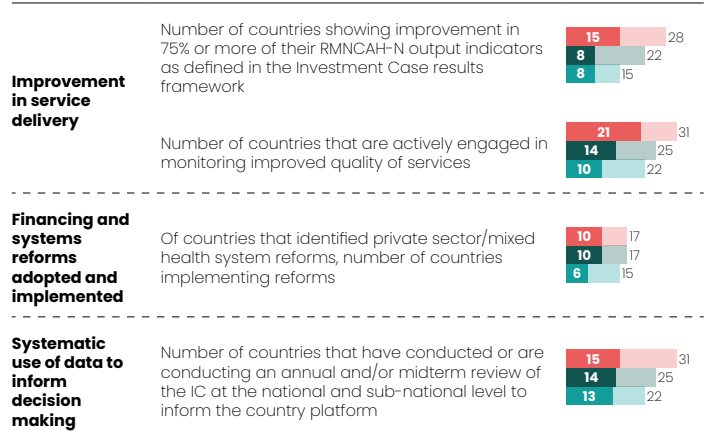
The tables below summarize the progress and achievements in terms of outputs, outcomes, and impact indicators across the GFF Logic Model, as of June 2022. They also provide a summary of priority areas such as RMNCAH-N, health financing, health systems strengthening and equity included in country investment cases.

## Output Indicators



Source: Global Financing Facility.

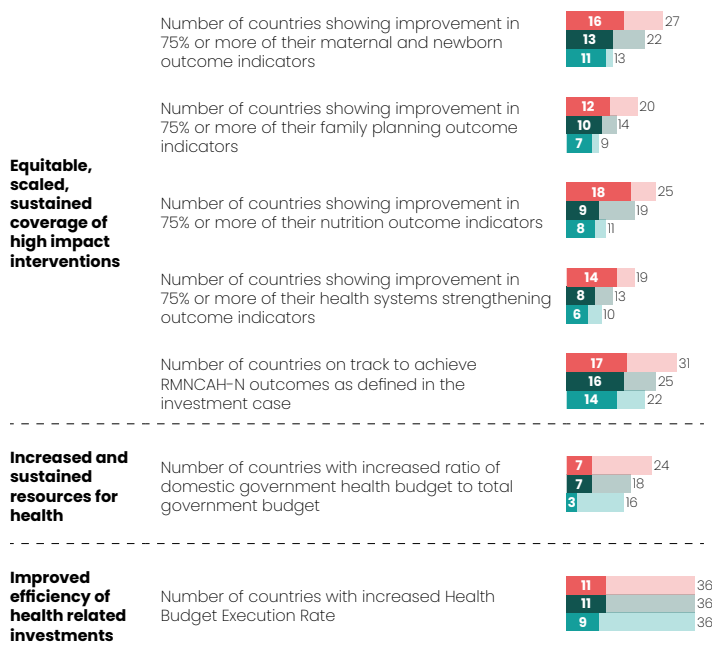
## Medium-term Outcome Indicators



## Programmatic Areas

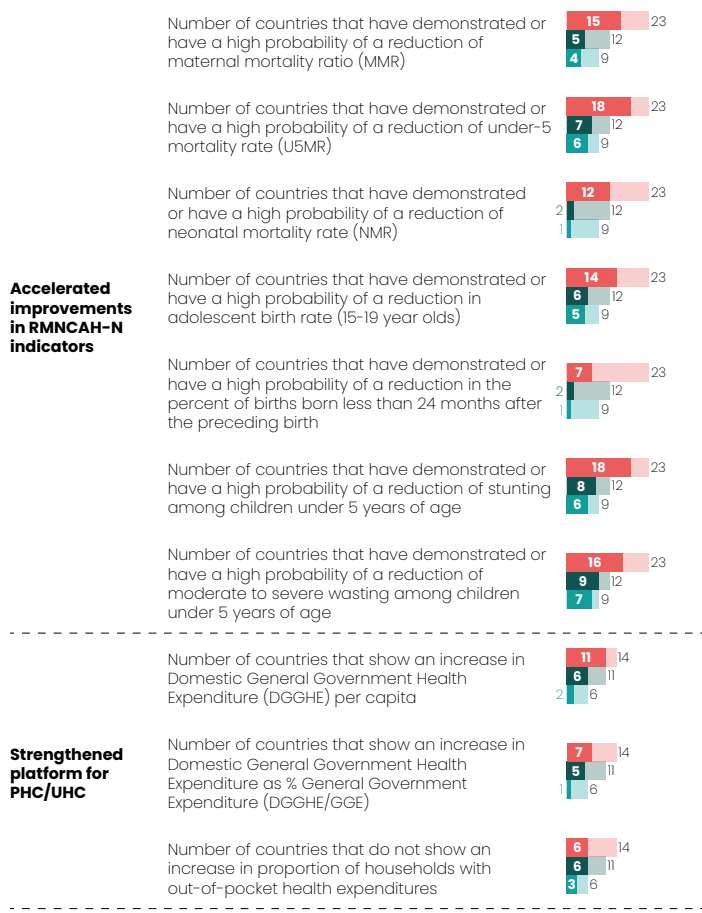
Countries including area in IC or WB project	RMNCAH-N								
	Newborn health	Child health	Adolescent health	Maternal health	Health (other)	SRHR/Family Planning	Newborn nutrition	Child nutrition	Adolescent nutrition
Afghanistan	✓	✓	✓	✓	✓	✓	✓	✓	✓
Bangladesh	✓	✓	✓	✓	✓	✓	✓	✓	✓
Burkina Faso	✓	✓	✓	✓	✓	✓	✓	✓	✓
Cambodia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Cameroon	✓	✓	✓	✓	✓	✓	✓	✓	✓
Central African Republic	✓	✓	✓	✓	✓	✓	✓	✓	✓
Chad	✓	✓	✓	✓	✓	✓	✓	✓	✓
Cote d'Ivoire	✓	✓	✓	✓	✓	✓	✓	✓	✓
DRC	✓	✓	✓	✓	✓	✓	✓	✓	✓
Ethiopia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Ghana	✓	✓	✓	✓	✓	✓	✓	✓	✓
Guatemala	✓	✓	✓	✓	✓	✓	✓	✓	✓
Guinea	✓	✓	✓	✓	✓	✓	✓	✓	✓
Indonesia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Kenya	✓	✓	✓	✓	✓	✓	✓	✓	✓
Liberia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Madagascar	✓	✓	✓	✓	✓	✓	✓	✓	✓
Malawi	✓	✓	✓	✓	✓	✓	✓	✓	✓
Mali	✓	✓	✓	✓	✓	✓	✓	✓	✓
Mozambique	✓	✓	✓	✓	✓	✓	✓	✓	✓
Niger	✓	✓	✓	✓	✓	✓	✓	✓	✓
Nigeria	✓	✓	✓	✓	✓	✓	✓	✓	✓
Rwanda	✓	✓	✓	✓	✓	✓	✓	✓	✓
Senegal	✓	✓	✓	✓	✓	✓	✓	✓	✓
Sierra Leone	✓	✓	✓	✓	✓	✓	✓	✓	✓
Somalia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Tanzania	✓	✓	✓	✓	✓	✓	✓	✓	✓
Uganda	✓	✓	✓	✓	✓	✓	✓	✓	✓
Vietnam	✓	✓	✓	✓	✓	✓	✓	✓	✓
Zambia	✓	✓	✓	✓	✓	✓	✓	✓	✓
Zimbabwe	✓	✓	✓	✓	✓	✓	✓	✓	✓

## Long-term Outcome Indicators



2020 2021 2022  
 ■ Number of countries: YES  
 ■ Denominator

## Impact Indicators



Accelerated improvements in RMNCAH-N indicators  
 Strengthened platform for PHC/UHC

Adolescent Nutrition	HEALTH FINANCING											HEALTH SYSTEMS STRENGTHENING										EQUITY					
	Maternal Nutrition	Nutrition (other)	GBV	NCDs (prevention and control)	Public financial management	Donor pooling, coordination, and alignment	Health insurance	Provider payment	Health benefit packages	Private sector engagement	Other	Quality of care	HRH	Infrastructure	Community health	CRVS	Supply chain management	HIS and M&E	Integrated disease surveillance	Emergency preparedness	Governance	Digital Health	WASH reforms included	Geographic focus	Gender focus	Socio-economic focus	Priority populations focus
3	30	12	18	14	29	23	20	25	22	18	3	28	29	20	29	24	27	31	13	19	27	18	14	25	26	27	23
✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
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“The government of Tajikistan is committed to accelerating health system reforms to create a foundation for Tajikistan’s future economic growth and prosperity. Through our collaboration with the GFF, we are prioritizing investments to build more resilient health systems, which can withstand multiple shocks and serve the needs of all women, children, and adolescents.”

—Yusuf Majidi, Deputy Minister of Finance of Tajikistan and GFF Coordinator for Tajikistan

## Leveraging sustainable health financing

With government investment cases setting the strategy for women’s, children’s, and adolescent health, the GFF mobilizes funding through grants from its dedicated multidonor trust fund (the GFF Trust Fund), financing from the International Development Association (IDA), the International Bank for Reconstruction and Development (IBRD), and bilateral arrangements. Critically, the government invests domestic financing in the health strategy and aims to increase its health funding over time.

A crucial step in this work is resource mapping and expenditure tracking (RMET)—an exercise supported by the GFF. Through RMET, countries better understand how the health sector is financed, how much is needed to fund their strategy for women’s, children’s, and adolescent health, where gaps exist, and how these gaps can be filled with additional resources, efficiencies or prioritization, and to ensure alignment among various funding sources.

In fiscal year (FY) 2021/22, 10 additional GFF partner countries completed RMET, bringing the total number of countries who have completed the exercise to 28, since 2019.<sup>5</sup> As the pandemic continued into 2022, RMET has shown how governments and development partners have worked together to align support behind country priorities to address the prolonged crisis.

As illustrated in **figure 2.2**, in FY 2021/22 governments and development partners came together to allocate<sup>6</sup> US\$4.8 billion in additional funding to specific health priority areas outlined in country-led investment cases, bringing cumulative commitments across 2019–2022 to US\$19.1 billion across 28 countries. Of this total, GFF and World Bank cofinancing (6 percent) helped to catalyze government allocation (56 percent) as well as global partners financing (38 percent). The catalytic nature of the GFF financing has helped unlock resources in support of country prioritized health plans.

5. Countries that have completed a RMET between July 2021 and June 2022 include Burkina Faso, Cameroon, Central African Republic, Ghana, Guinea, Senegal, Sierra Leone, Tajikistan, Tanzania, and Uganda. Countries that have an RMET currently in progress, including initial scoping conversations, include Afghanistan, Central African Republic, Chad, Cote d'Ivoire, Democratic Republic of Congo, Ethiopia, Ghana, Indonesia, Liberia, Malawi, Mauritania, Mozambique, Niger, Nigeria, Pakistan, Rwanda, Senegal, Sierra Leone, Somalia, Zambia, and Zimbabwe. Countries that have not completed or started an RMET over the past year include Bangladesh, Cambodia, Haiti, Guatemala, Kenya, Madagascar, Mali, Myanmar, and Vietnam.

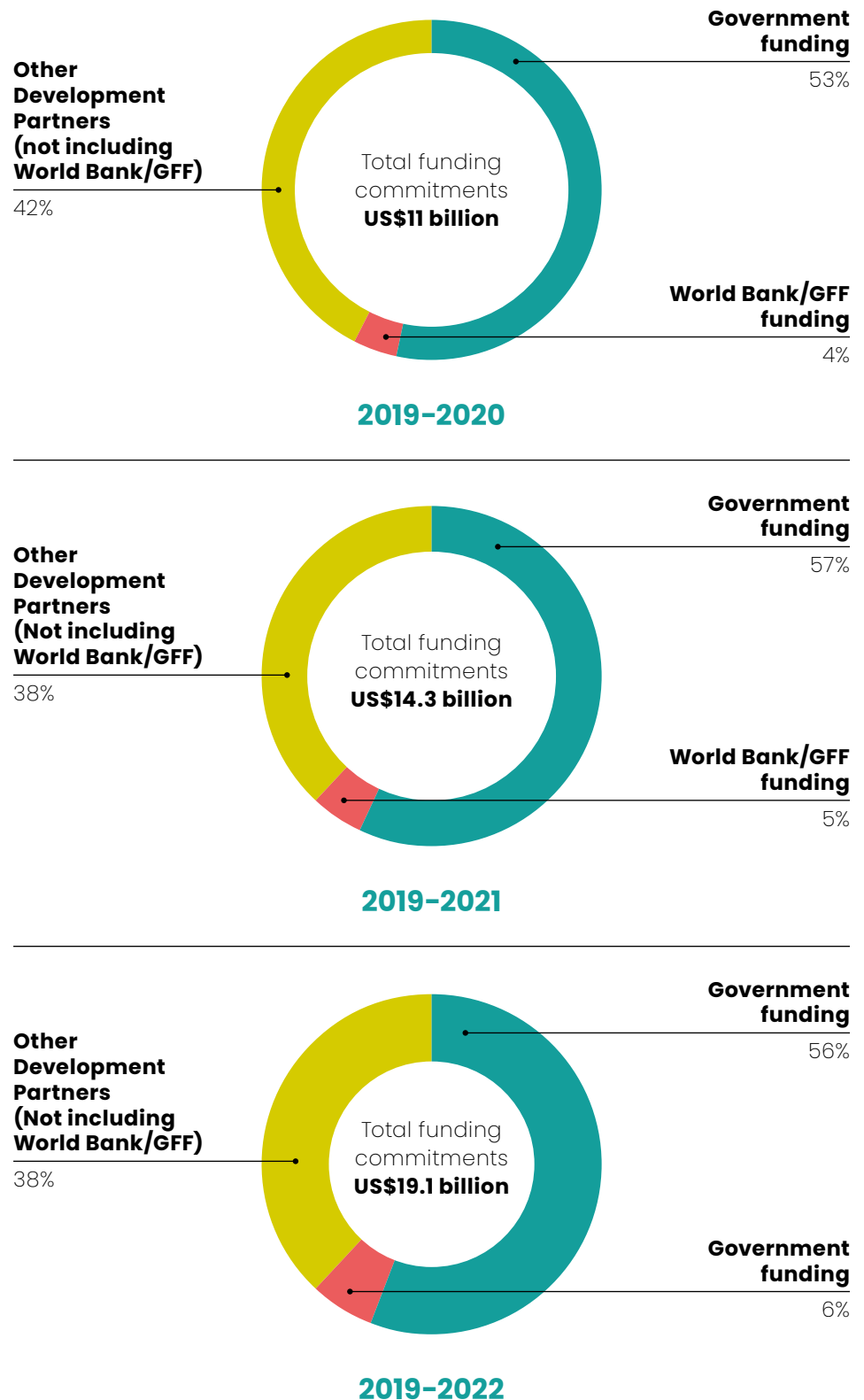
6. *Internal Note:* The total cost of the investment cases/health strategies is not included as four of the countries who completed the RMET did not conduct a costing.

## The wider impacts of COVID-19 and economic shocks

COVID-19 and other global crises produced a double shock for many countries, as both population health and national economies suffered. Spending in 47 low-income countries is expected to drop and remain below prepandemic levels until 2026. To keep their health spending growing at prepandemic rates, governments of some low-income countries will be required, on average, to double the share of their health spending.

Source: [From Double Shock to Double Recovery – Old Scars, New Wounds: Technical Update #2](#), World Bank (Sept. 2022)

**Figure 2.2.** Financial Commitments to Country-led Investment Cases



Source: Global Financing Facility.

## Catalyzing more IDA investments in health for women, children, and adolescents

One of the promises of the GFF model at its inception in 2015 was to create more and better financing for the health of women, children and adolescents. This year provides the consolidated evidence that the collaboration with the World Bank over the last seven years has led to more World Bank IDA financing for RMNCAH-N. Following the GFF engagement, the share of World Bank financing in GFF partner countries allocated to RMNCAH-N increased by more than 15 percent by the end of FY21. An additional US\$1.7 billion was allocated to RMNCAH-N in GFF supported countries between 2015 and February 2020, alone. This support is in addition to the US\$589 million approved for RMNCAH-N from the GFF Trust Fund over the same time period.

After COVID-19 hit, and as several GFF partner countries prioritized and directed resources to the pandemic response, there was an observed decrease in the share of IDA going to RMNCAH-N after March 2020. Notably, the share of IDA going to the pandemic response in GFF supported countries increased from <0.1 percent to 13.4 percent, highlighting the critical importance of maintaining focus on the health and well-being of women, children, and adolescents.

## Mobilizing more domestic resources for health

In addition to the GFF's catalytic effect on IDA resources, the GFF has been working with governments using World Bank financing as an entry point to incentivize health financing reforms. For example, in the **Central African Republic** the GFF facilitated aligned support around the country's performance-based financing program. This has contributed to increasing in both domestic and external resources, leading to more than doubling the budget allocated to the country's RMNCAH-N service package, from 4 percent from 2017 to 2019, to 9.3 percent from 2020 to 2022. In parallel, improvements in frontline spending and donor alignment have led to a 5 percent increase in resource allocation for primary health care.

**Central African Republic:**  
increased resource  
allocation for primary  
health care by

5%



## Engaging women in health budget advocacy

Improving women's health is a key objective of achieving universal health coverage. Women's voices are critical for successful advocacy to increase health budgets and to improve the transparency of financial flows to health. The Joint Learning Agenda (JLA) initiative has engaged women-led organizations WACI Health (Kenya) and Impact Santé Afrique (Cameroon) to lead and manage its capacity building program. The inclusion of women and women's representation were key criteria for the selection of non-governmental organizations that would benefit from capacity building activities. As a result, in five out of the 20 participating countries (25 percent), the two selected trainers are female. In 75 percent of the countries, at least one of the trainers is female, and over 50 percent of in-country training participants are women.



The GFF is also supporting CSOs to advocate for health financing reforms. Together with the Global Fund, the GFF financed the launch of the Joint Learning Agenda on Health Financing and Universal Health Coverage (JLA). This initiative, which involves the [Partnership for Maternal, Newborn & Child Health](#), [Gavi](#), [UHC 2030](#), [Impact Santé Afrique \(ISA\)](#), and [WACI Health](#), aims at developing training and capacity building program for CSOs in Sub-Saharan Africa to strengthen grassroots advocacy for increasing domestic budgets for health as well as improving accountability and transparency of government and donor funding flows.

**Box 2.1** introduces the alignment working group (AWG), established by the GFF in 2021 with the objective to promote progress in health financing and service delivery, focusing on partner countries throughout Sub-Saharan Africa.

## Box 2.1 Alignment Working Group

At the request of country governments and members of the Global Financing Facility (GFF) Investors Group, the alignment working group (AWG) was established in 2021. The AWG is chaired by Dr. Lia Tadesse, Minister of Health for **Ethiopia**, and includes Ministers of Health for GFF partner countries, including **Burkina Faso, Central African Republic, Cote d'Ivoire, Ghana, Rwanda, Senegal,** and **Sierra Leone** as well as Investors Group global partners.

The objective of the AWG is to advance the alignment agenda on health financing and service delivery at the country level and strengthen the voices of partner countries in the dialogue around efforts to better align technical assistance and resources to support country priorities. At the country level, an alignment framework employs a diagnostic exercise that builds on existing information and processes to understand the challenges and opportunities impacting the country-led alignment and maps these factors along a maturity model. This forms the basis for further dialogue among stakeholders

active in the health system with the aim to develop an action plan to strengthen alignment. At the global level, a ministerial network serves as a platform for creating a harmonized approach to influencing the global health agenda as it pertains to peer learning and support.

In 2022, AWG launched a pilot initiative to help advance alignment around financing and health service delivery with a series of orientation workshops conducted, including in Ethiopia and Central African Republic. In Rwanda, a series of onboarding meetings were held with various stakeholders including development partners and civil society. Workshop participants were able to share experiences and lessons learned in terms of the importance of political commitment, ways to enhance efficiency, approaches to reach underserved populations as well as creating a mechanism for a more coordinated effort in health service delivery. Building on this initial step, these countries will conduct the diagnostic exercise and develop action plans to improve the level of alignment.

Source: Global Financing Facility.



## Surging support to countries to protect essential health services, focusing on primary care

While countries throughout the world are developing strategies to address pandemic-induced health deficits, concern has increased that losses will become entrenched in weaker systems, with continuing risks for women and children. In one example, some services offered for free before the pandemic are now being charged for, diminished, or stopped entirely as a result of newly constrained resources.

To counteract this trend, the GFF expedited technical assistance and provided immediate grant funding through 2021 and 2022, aimed at ensuring equitable access to essential health services, while also addressing system bottlenecks in COVID-19 response efforts. This immediate grant funding leveraged additional resources from IDA to cofinance essential services, minimizing health service disruptions and building stronger primary health care systems for the future.

To date, the GFF Trust Fund Committee has approved COVID-19 essential health services (EHS) grants and technical assistance for 24 countries linked to US\$1.1 billion of IDA and IBRD projects on health systems and COVID-19. Flexible GFF financing, in particular, has helped ensure the inclusion of EHS within project design. Included activities address key gaps in service delivery and commodities as well as strengthen frontline community and primary health care services. Fifteen grants are under implementation and a further 14 countries have requested support. On average, EHS grants reach the implementation stage two to three times faster than regular grants.

**In 2021–2022, the GFF has provided urgent technical assistance and cofinancing with the World Bank in**

**24  
countries**

to support emergency preparedness, the rollout of COVID-19 vaccines, community health and health worker surge capacity, cost of services, and shortfalls in family planning commodities.

GFF analysis in 18 countries showed decreases in service utilization over the first two years of the COVID-19 pandemic translated into nearly 114,000 avoidable deaths among children and mothers. This represents an increase in child and maternal mortality by 3.6 percent and 1.5 percent respectively. Prior to the pandemic, maternal mortality was decreasing by an average 2.9 percent per year.

These avoidable/preventable deaths are an enormous tragedy. They are also not the only way in which women and children in the poorest communities suffered during the pandemic. Women experienced higher unemployment and losses in childcare, as well as lost access to sexual and reproductive services.

EHS grants specifically aim to restore and protect essential health services amid multiple crises, including the COVID-19 pandemic. Based on country priorities, the grants improve public health capacities for emergency preparedness (for example, in **Afghanistan** and **Honduras**), focus on urgent needs and fund the rollout of COVID-19 vaccine delivery and distribution (as seen in **Madagascar, Burkina Faso, Mozambique**, and **Sierra Leone**), strengthen community health systems and health worker surge capacity (in Uganda, for instance), and promote demand for and access to essential health services.

Most countries also use EHS grants to improve the accessibility and quality of essential health services: Cambodia directed EHS funds to cover health services costs and improve use of services by increasing awareness, reducing barriers, and enhancing the health information system; **Ghana** used the grant to strengthen primary health care at the subdistrict level; and an EHS grant helped **Central African Republic** reach the most vulnerable women and children with life-saving health services through a performance-based financing model and by financing a basic package of interventions delivered by community health workers. In addition, at least nine GFF partner countries also are currently addressing acute shortfalls in family planning commodities through GFF EHS grants, in tandem with IDA.

## Revealing the gaps: A data driven approach

Well-functioning health systems require procedures to collect and analyze data to assess a population's needs and respond to disruptions. Timely monitoring of maternal and child health services is particularly important to prevent adverse outcomes. For example, delays in reproductive and child health services risk long-term effects, including illness and death, that can be avoided with regular care.<sup>7</sup> Sustained prenatal services can identify and mitigate pregnancy complications with early detection, and regularly scheduled childhood immunizations are an effective means to prevent future illness. Disrupted sexual and reproductive health and rights (SRHR) services and school closures increase the number of unwanted pregnancies among adolescent girls.

To better understand potential long-term health service deficits and short-term issues, including pandemic-related disruptions, the GFF developed a set of rapid-cycle technical assistance approaches, known as FASTR (Frequent Assessment and Surveillance Tools for Resilience), for countries to monitor health system performance and improve the quality and timeliness of the data available for decision making. Five approaches are used to respond to country needs:

- **Rapid-cycle health facility surveys, used in 11 countries**, provide a comprehensive snapshot of primary health care ability to provide services effectively, by collecting information on shocks, service availability, infrastructure, financing, human resources, medical supplies and equipment, leadership and coordination, community engagement, and quality of care.

7. <https://www.gavi.org/vaccineswork/covid-19-has-turned-back-decades-progress-reducing-maternal-and-child-deaths>

Using the FASTR method, gaps have been identified across the dimensions critical to health system resilience: barriers to care, surge capacity, medical supplies, infrastructure, health workforce, infection prevention and control, financing, and communications. Full capacities in each dimension are required for optimal health system resilience across effective primary health care services as well as in health emergencies.

Source: Global Financing Facility.

- **Technical assistance to support timely and routine analysis of health management information system data, used by 22 countries**, provide insights on data quality, service utilization levels, and service coverage trends across priority RMNCAH-N services.
- **High-frequency household surveys, used in 85 countries**, provide population-based insights on health service utilization, foregone care, and patient satisfaction with health services.
- **Rapid qualitative studies, in process in 4 countries**, provide feedback mechanisms to policymakers to rapidly study emerging health systems issues or generate knowledge and enable learning from successful reforms and adaptations.
- **Capacity building for data use** includes developing competencies to request, analyze, and interpret data for policy-relevant decisions.

While this work arises from the measurement of disruptions to women's, children's and adolescent health during the acute phase of the pandemic, its applications are far-reaching. By building this capacity, countries are developing near real-time processes for generating, analyzing, and using data to monitor health service delivery—translating into improved awareness that enables governments to mobilize resources, adapt plans, and respond to needs.

The necessity for health systems to swiftly respond to changing conditions based on data was observed during the pandemic. In adaptations enacted to respond to resource constraints, 77 percent of facilities across three countries reported providing all care in a single visit for multimorbidities and 76 percent of facilities across four countries prioritized high-risk patient visits. Further, the majority of facilities in **Bangladesh** shifted to teleconsultation while **Guinea** and **Guatemala** reacted to revealed gaps by planning for community catch-up activities in 75 percent of facilities.

Across the portfolio, service adaptation has helped to mitigate some of the collateral damage of the COVID-19 pandemic with catch-up campaigns; however, these activities could be concealing equity challenges within countries. Further, gender disparities continue to the lack of access to health. Through the GFF and World Bank collaboration, rapid household surveys in 39 countries found that female-headed households were between 20 percent and three times more likely to forego health care as male-headed households. Further across most of the countries, gender specific services such as family planning were and continue to be the most affected health services (5.4 percent lower utilization as of March 2022), disproportionately harming the health of women and children.

The GFF's data-driven approach and focus on equity is enabling countries to see beyond aggregate results and unmask these inequities. By using quality data and systematically integrating a gender and equity lens, countries are able to understand which health services and population groups are most at risk, identify the highest priority needs, and target the most vulnerable populations within communities. These country experiences can inform how we plan, finance, and catalyze efforts as we move away from the acute phase of the pandemic. Systems developed to track demand and supply-side changes in service utilization during the pandemic have the potential to provide the real-time information necessary to respond to health shocks and strengthen health systems in ways unimaginable only three years ago.

**Box 2.2** details how the GFF is responding to country needs to improve small and sick newborn care.

## Box 2.2 Responding to Country Needs for Small and Sick Newborn Care

Reducing newborn mortality is a core impact indicator for Global Financing Facility (GFF) partner countries. Around 15 percent of all babies born require some level of inpatient care to address complications of prematurity, infection and other newborn conditions. Of the estimated 2.5 million babies who die in their first 28 days of life, around 80 percent are considered low birth weight. Expanding small and sick newborn care is critical part of reaching the targets set by Sustainable Development Goal (SDG) 3 for reducing neonatal mortality rates.

Small and sick newborn care is distinct from routine newborn care and requires additional resourcing in both the number and competencies of health workers caring for small and sick babies; the set-up and organization of labor and postnatal

care wards; additional medical commodities and timely referral systems between different levels of care. In September 2020, the Every Newborn Action Plan (ENAP) released four national and subnational [level targets for 2025](#), including scaling up inpatient newborn care units to at least one neonatal special care unit in 80 percent of districts (target number four).

The World Health Organization (WHO) [standards for the care of the small and sick newborn](#) provide guidance for the clinical services and metrics needed for measuring care. And recent [research suggests that immediate Kangaroo Mother Care \(KMC\) can reduce preterm mortality by 25 percent](#), requiring some rethinking in the way facilities are arranged to care for a small and sick newborn given the

importance of keeping the mother with the newborn throughout a sick newborn's admission.

All GFF partner countries have endorsed the ENAP targets; yet, the health system requirements to meet the fourth target have not been integrated and costs are not well defined. The GFF is responding to this gap with the development of a costing tool in 2022 that enables countries to plan for the scale-up of newborn care. In **Zambia**, this has informed the range and design of investment in small and sick newborn care. In **Ghana**, the GFF has developed a tool to better estimate the small and newborn care costs at the district level and in Zambia this tool has been used to make budget provisions for three additional facilities in newborn care.

*Source:* Global Financing Facility.



## Primary health care: The foundation and platform for health and well being

“Investing in primary health care and equipping health workers and facilities are fundamental to achieving universal health care. Our partnership with at the GFF remains critical in developing and building more resilient and equitable health systems. This partnership, coupled with our efforts, allows us to accelerate progress on health especially among women, children, and adolescents.”

—Dr. Ouattara Djénéba, Advisor to the Prime Minister, Cote d’Ivoire

### Focus on EQUITY

Strong primary and community level care is the foundation of efficient and equitable health systems. This was underscored by the COVID-19 pandemic when primary health care delivered test-and-treat programs, vaccination plans, and was often the first responder for care for many who got ill. While primary health care was the backbone for much of the COVID-19 response, the fragility of health systems revealed the the need for dramatically scaled-up investment.

As well as forming the front line of pandemic response, primary health care meets the needs of women, children, adolescents—day in and day out. From providing assisted birth facilities and pre- and postnatal care, to administering childhood vaccinations, nutrition services, and access to family planning, healthy lives depend on primary health care.

When situated within communities or nearby, primary health care enables equitable access to essential health care. Through primary health care’s community reach, access to high-impact and cost-effective health and nutritional interventions are expanded. This improves equity through person-centered service delivery, and is a smart use of public funds that reduces demands on the resource-intensive secondary and tertiary levels of care.

The lingering impacts of COVID-19 on health services, coupled with the economic struggles facing countries and their populations, threaten to derail progress toward comprehensive primary health care and efforts to ensure care is affordable for all. Underfunding of health systems, a lack of trained health care workers, weak supply chains for medicines and other health products, and years of lost schooling risk reversing pre-COVID health improvements among women, children, and adolescents. The GFF is countering this by supporting governments to ensure sustained resources are available to frontline delivery platforms and leverage GFF partnerships toward more spending and better-quality primary health care services.

For example, in **Mozambique** the government has prioritized health system reforms to make quality services available and affordable to more women and children, especially those living in remote, hard-to-reach areas. A US\$15 million GFF grant, linked to the US\$80 million in World Bank financing to support Mozambique's Primary Health Care Strengthening Program, is helping the government address two priority areas: (1) reinforcing the frontline response focusing on primary health care; and (2) improving the availability of drugs and essential health commodities in health centers through supply chain reforms that leverage private sector expertise and capacity. Access to essential health services and products is critical to achieving better maternal and child health outcomes. The GFF supply chain partnership with the Bill & Melinda Gates Foundation (BMGF), MSD for Mothers, and the United Parcel Service (UPS) Foundation, the GFF provides a pathway to apply private sector expertise toward challenges at country level and align stakeholders around innovative models and solutions with an equity focus. In Mozambique, supply chain experts from Merck and UPS logistics teams worked closely with Mozambique's Central Medicine Authority (CMA) in collaboration with Africa Resource Centre, VillageReach, and Project Last Mile to develop a solution to the last-mile delivery challenges leading to stock outs in health facilities.

The partners supported CMA to leverage private logistics capacity to complement public sector supply chain strengths, by outsourcing the last-mile distribution to private operators who would deliver life-saving drugs on behalf of CMA in remote communities. This innovative solution also aims to renovate and improve CMA warehouses, and build internal capacity in supply chain management. Alongside this public-private supply chain innovation, the GFF is supporting broader policy and delivery reforms together with partner financing alignment around the sustainable operation of the new supply chain network.

"Innovation has enormous potential to transform primary health care systems and accelerate progress in the health and nutrition of women, children and adolescents. MSD for Mothers is proud to be a part of this collaboration supporting countries to design and integrate scalable and sustainable innovations that improve care and service delivery in the most underserved communities."

**- Dr. Mary-Ann Etiebet, AVP, Health Equity and Lead, MSD for Mothers**

Most recently, the efforts in Mozambique were further supported by a GFF essential health services grant approved in June of 2021 to enable the government to maintain services, particularly at the community level, filling some of the gaps caused by the COVID-19 pandemic. This support helped procure much-needed nutritional supplements for mothers and children while working with the central medicine authority to improve the distribution of medical kits to community health workers.



In another example, the government of **Cote d'Ivoire** prioritizes investments in primary health care to ensure women, children, and adolescents in the most vulnerable communities can access quality and affordable services. Through a US\$20 million grant linked to a US\$200 million World Bank project, the GFF supports the government to address both service delivery and demand by implementing key health system and financing reforms to strengthen the frontlines while ensuring health insurance coverage for the poorest populations.

**Box 2.3** discusses how the GFF is working with the nongovernmental organization PAI to support in-country primary health care services by strengthening CSO engagement at the country and global levels.

## BOX 2.3 Strengthened and Resourced Civil Society Organizations

With multiple crises affecting the world, civil society and youth voices remain critical in informing decision making, promoting accountability and protecting essential health services for women, children and adolescents in at-risk communities. Since its inception in 2015, the Global Financing Facility (GFF) has provided grants and technical assistance to strengthen civil society organization (CSO) engagement in country stakeholder platforms. During the pandemic, the GFF scaled up its support to ensure CSO participation in developing COVID-19 response plans and advocating for protecting essential services for women, children, and adolescents.

In response to this, the GFF has partnered with the nongovernmental organization PAI to further strengthen civil society and youth engagement in GFF partner countries to help deliver better health for all women, children, and adolescents, as part

of the [GFF Civil Society and Youth Engagement Strategy](#). Supported by a US\$5 million GFF grant, PAI will further strengthen CSO impact by enhancing alignment of CSO participation at both country and global levels, streamlining governance and management and hosting the Civil Society Coordinating Group. PAI will also provide strategic and technical advocacy assistance and grants to enhance CSO capacity to engage in policy and funding decisions and ensure accountability by governments and partners.

PAI was selected through a competitive process reviewed by the GFF CSO Task Force, which includes external partners from civil society and youth organizations, private foundations, multilaterals and donor agencies, and by staff from the GFF and World Bank Global Partnership for Social Accountability.

*Source:* Global Financing Facility.



## Focus on FINANCING

The scale-up of **Cote d'Ivoire's** performance-based financing program to districts with the highest maternal mortality and low quality of services is key to channeling more resources to community-level primary health facilities, increasing service quality, and improving equity. Over the past two years, the program has continued to expand and made impressive gains despite the pandemic. In 2021, the initiative covered 102 of 108 districts compared to only 19 districts in 2019 and 21 districts in 2020. Full national coverage is expected by 2023. This expansion not only ensures the availability of funds at the primary health care level but also enables health facilities to be more financially autonomous, meaning they can choose where to invest in response to community needs. In 2020 and 2021, the government constructed 28 health facilities, thus demonstrating its ability to recommit to infrastructure after the low construction period in 2019 when only four facilities were built.

Another core component of the GFF's engagement in Cote d'Ivoire has been support for the rollout of the universal health coverage program—the *Couverture Maladie Universelle*. The program focuses on providing equitable health coverage for women and children, including family planning. GFF technical assistance was provided to support the design of the insurance system of contributions and benefits in 2019, along with an operational plan for monitoring and evaluation. Between 2019 and 2021, over 3,500,000 individuals enrolled in the insurance program, representing an 89 percent increase in three years. Beginning in 2020, and as a result of the financial impacts of the COVID-19 pandemic, the government made it a priority to target individuals working in the informal sector—many of them women—by encouraging them to register for an insurance card. As a result, by the end of 2021, 20 percent of all insured individuals were informal sector workers. Given the strong equity focus of the insurance program, more efforts were made to cover the most vulnerable, impoverished population. For the country's national health insurance plan, between 2019 and 2021, the total number of indigents covered by the program increased by 65 percent, with more efforts underway to further target this population<sup>8</sup>. By strengthening the frontlines while at the same time making services more accessible for women and children, Cote d'Ivoire has increased the number of pregnancy care visits by 38 percent, facility-based deliveries by 15 percent, and postnatal care visits by 59 percent.

### Cote d'Ivoire:

Enrollment in community insurance increased by

# 89%

with the focus on the most vulnerable populations (2019–2021)

\*DHIS2

Pregnancy care visits increased **by 38%\***

Postnatal care visits increased **by 59%\***

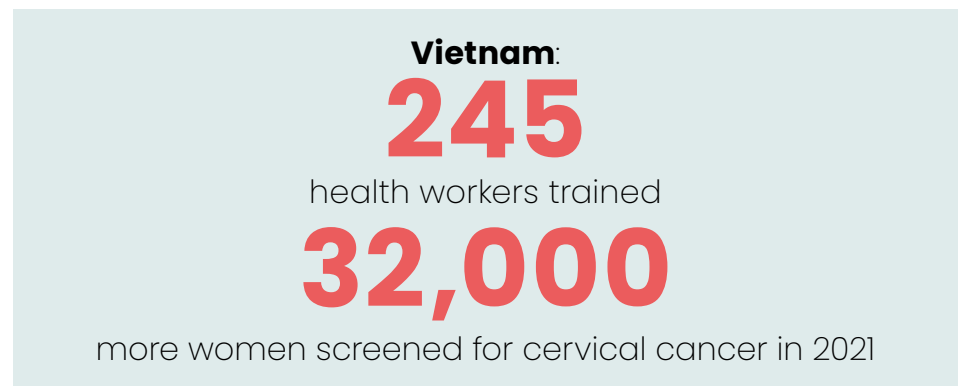
Safe deliveries increased **by 15%\***

8. Caisse Nationale d'Assurance Maladie (CNAM)

## Building the **HEALTH WORKFORCE**

When quality of care improves, the demand for and uptake of that care increases. Core to how the GFF supports countries is in building the capacity of frontline health workers to deliver quality essential health services across the spectrum of sexual, reproductive, maternal, child, and adolescent health and nutrition. For example, in addition to providing focused maternal and child support, the GFF helps countries to prioritize broader disease approaches. The GFF supports **Vietnam** through a US\$17 million buy-down of the US\$80 million World Bank loan supporting the [Investing and Innovating for Grassroots Service Delivery Reform](#) project. The project aims to strengthen primary health care at the grassroots (commune) level through improving infrastructure, equipping health stations, and training community health workers to respond to the shift in disease burden, from communicable to noncommunicable diseases (NCDs). The latter now account for three-quarters of the disease burden in the country. Through this support, commune health stations, particularly those in rural and remote communities, are able to take on a new role in screening and managing NCDs while at the same time ensuring continued improvements in the quality of reproductive, maternal, newborn, child, and adolescent health services.

In 2021, the project facilitated training of 245 health workers on the management of tracer conditions and increases in newborn deliveries attended by skilled health personnel. The number of hypertension and diabetes cases managed at community health service level rose by 21 percent and 38 percent respectively, and nearly 32,000 more women were screened for cervical cancer in 2021 compared to the year before.



Ensuring affordability of quality care is another priority for the GFF. In 2019, **Tajikistan** became the first GFF partner country in Central Asia. Even amid the pandemic, the government remained committed to accelerating progress toward universal health coverage, launching a new ten-year health strategy in 2021 that aims to expand quality services, promote innovations, and conduct health system and financing reforms. With GFF support, the government established a country stakeholder platform in 2020 to lead the development of an investment plan that prioritizes actions for women's, children's and adolescent health and universal health coverage. Launched in November 2021, the investment case focuses on strengthening primary health care services by improving health management information systems, reforming health financing, and increasing investments in the health care workforce.

Implementing the most beneficial health financing reforms will ensure the sustainability of Tajikistan's health sector and make care available and affordable for all. Implementation of the government's ambitious health financing reform agenda requires moving away from smaller pilot programs to a stronger alignment and coordination of donor and domestic resources. In partnership with the World Health Organization (WHO) and the European Delegation, the GFF has led an effort to align the key donors and technical partners around key government priorities. This effort has resulted in a joint statement outlining partner support for key reforms and the commitment to work together to develop a joint work program for technical assistance and financing. Representatives from the Asian Development Bank, European Commission, Centers for Disease Control (CDC), Gavi, German Agency for International Cooperation (GIZ), Global Fund, Islamic Development Bank, U.S. Agency for International Development (USAID), WHO, and the World Bank under the Tajikistan's government's leadership have already discussed and agreed on technical areas, policy bottlenecks, and advocacy strategies to implement reforms. In parallel, the GFF is working with Tajikistan's Ministry of Health and Social Protection of Population to institutionalize resource mapping and establish a system for routine data collection in the health sector, supported by donors and development partners.

### *Accelerating* **SEXUAL AND REPRODUCTIVE HEALTH AND RIGHTS**

A core aim of GFF is to support country prioritization of gender equality and SRHR through health service delivery as well as regulatory reforms.

In July 2021, as sustained disruption of services and diverted resources for SRHR threatened progress in this area, the GFF initiated the [Sexual and Reproductive Health and Rights Acceleration Plan](#). Over five years, the multipartner initiative will expand access to quality family planning services to more than 25 million additional adolescents, girls, and women; integrate comprehensive SRHR services into national health systems in at least 20 additional countries while catalyzing increased and more efficient financing; advance legal and policy reforms in 10 countries to create better access to SRHR services and information and protect bodily autonomy; and increase support to women and youth led organizations, networks, and movements at country level by increasing funding to civil society organizations with at least US\$3 million a year.

"The partnership with GFF has allowed us to mobilize local governments who have decided to include funding for adolescent and youth sexual and reproductive health and nutrition in their 2023 budget."

**—Aminata Badiane Thioye, Gender and Advocacy Coordinator, Youth Alliance for Reproductive Health and Family Planning (ANJSRPF), Senegal**



“GFF support through the health project contributed to strengthening local expertise and supply chain to ensure that medicines are delivered to the last mile. This is critical for reinforcing primary health care to improve the health and nutrition of women, children and adolescents, especially in the most vulnerable communities.”

**- Maryse Kaboré, Director General, Central Purchasing Office for essential generic drugs and medical consumables (CAMEG), Burkina Faso**

Countries are employing a variety of approaches to improve gender equality and strengthen rights for women and girls. Harnessing the collective power of the GFF, the World Bank, United Nations Children’s Fund (UNICEF), United Nations Population Fund (UNFPA), and others, **Niger** reformed its legal framework to allow married adolescent girls to gain access to family planning services without being accompanied by a parent or husband. Further, secondary-school-age girls can now attend school health clubs to receive comprehensive reproductive health information, helping them to better understand their health and their bodies. Classes discuss the risks of adolescent pregnancy, sexually transmitted infections, HIV/AIDS, hepatitis, and cervical cancer. They also cover gender-based violence and child marriage, promote preventive behaviors, and foster healthy and respectful relationships. In April 2022, technical support from GFF, the World Bank, and other partners helped Niger amend a national regulation. Pregnant girls will be allowed to remain in primary and secondary school with the option of taking maternity leave from the 26th week of pregnancy. Furthermore, new mothers can continue their studies without a mandatory health certificate. The amended regulations are accompanied by reforms to promote expanded access to sexual and reproductive health services and information.

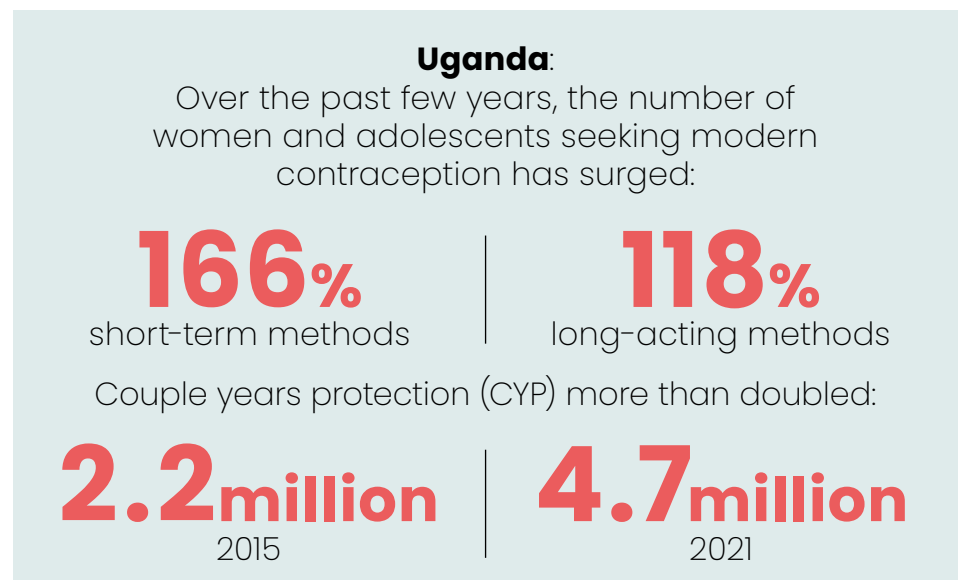
In other areas of progress, contraceptive prevalence in the Sahel rose from 15 percent in 2020 to 27 percent in 2021, an 80 percent increase within the year. This is particularly impressive given the region suffers from significant fragility and violence. In **Burkina Faso**, priority regions identified in the country’s investment case and cofinanced by GFF experienced the highest gains over the most recent year, even though overall contraceptive use rates remain low. As part of the country’s efforts to expand access to services, it has launched a reform agenda to strengthen community health with significant community health infrastructure investments. These include the following investments: (1) training of community health workers (CHWs) in family planning and reproductive health; and (2) digitalization of the community health provision of services to address hard-to-reach barriers. In 2021, the regions that reported the highest contraceptive prevalence rates also had the highest ratio of community health workers to the overall population. These achievements demonstrate the impact of Burkina Faso’s reform agenda and the prioritization process supported by the GFF.

Since 2016, the GFF has been supporting the government of **Uganda** in its commitment to child and maternal survival and well-being through a revised



national health plan—the [Sharpened Plan](#). The plan prioritizes key health system reforms to advocate for more resources for health and increase the efficiency of existing funding to expand quality access to health services for women, children, and adolescents. Accelerating improved access to family planning for women and adolescent girls is one of the key focus areas of the plan’s five strategic shifts. To achieve this, the government has prioritized the integration of family planning into essential health service packages and has used results-based financing to incentivize health care providers to deliver modern methods of contraception and counseling.

By 2020, nearly 1,300 community health facilities had begun receiving payments for providing family planning services. Recent data from 318 facilities showed that the number of women and adolescents visiting health care facilities to seek short-term and long-acting methods of contraception has surged between FY 2018/19 and FY 2020/21, representing a 166 percent and 118 percent increase respectively. At the national level, couple years of protection (CYP)—the estimated protection provided by contraceptive methods during a one-year period—have more than doubled from 2.2 million in 2015 to 4.7 million in 2021.



Despite the fact that Uganda experienced some of the biggest disruptions to essential health services during the pandemic, the improvements in its family planning services have continued. Between April 2020 and March 2022, the number of family planning visits across the country was 26 percent higher than levels expected based on an analysis of earlier trends. In addition, the program has succeeded in building the capacity of health workers to deliver quality services. The number of community resource persons trained in providing adolescent and youth friendly services increased from 96 in 2016 to 924 in 2021, with the largest improvements seen between 2019 and 2021. According to its national health management information system (HMIS), Uganda also achieved significant improvements in the number of health workers and teachers trained to provide adolescent and youth friendly services. The number of senior teachers trained increased from 292 in 2016 to 878 in 2021, while the number of health workers trained increased from 150 in 2016 to 4,593 in 2021.

These achievements have resulted from the efforts of a range of contributors. For instance, nongovernmental organizations have been contracted by the

government to provide clinical mentorship to health care workers, supporting them in providing a package of services including family planning; UNFPA, USAID and the World Bank have provided financing for planning supplies; and organizations such as Reproductive Health Uganda and Marie Stopes Uganda have supported health centers on capacity strengthening and demand generation.

### **Delivering high-impact interventions across community-centered primary health care**

“With GFF support, we are committed to implement key reforms in health financing and community primary care to ensure all women and children can access the services they need. Our collective efforts are building more resilient and equitable health systems that can withstand multiple crises and ensure better health and nutrition outcomes for all.”

**—Dr. Daniel Ngamije, Minister of Health for Rwanda**

### *Advancing Better* **NUTRITION OUTCOMES**

The GFF partnership is leveraging its unique position to support effective nutrition interventions into the continuum of maternal and child health services. Investments include supporting countries to (1) build their capacity at community and health facility levels; (2) train health workers to improve child feeding practices; (3) strengthen supply chains to integrate and deliver nutrition commodities, including micronutrients and ready-to-use therapeutic foods; and (4) assist in the preparation, internal resource mobilization, data production, and rollout of nutrition plans.

In fact, in light of the impacts of COVID-19 and the ongoing food security crisis, the GFF launched a [Nutrition Roadmap](#) at the December 2021 Nutrition for Growth (N4G) Summit in Japan, reaffirming its commitment to the following:

- Improve accountability for nutrition financing by supporting at least five additional countries to improve transparent resource tracking for nutrition.
- Strengthen data for decision making by supporting at least five additional countries to strengthen systems for tracking the delivery, quality, and reach of nutrition interventions at national and subnational levels and associated outcomes.
- Increase collaboration with—and align efforts to—the Scaling Up Nutrition Trust Fund, particularly to drive research and evaluation of nutrition projects, which will produce sector-wide benefits

For example, **Guatemala**'s government is committed to better nutrition for all children. Through the US\$100 million Crecer Sano project financed by the World Bank, the government is prioritizing both supply- and demand-side actions across multiple sectors such as health, water and sanitation, and social protection to address key drivers of chronic malnutrition. Among other things, the project finances construction and rehabilitation of primary health care facilities, minor works to provide access to improved water as well as equipment, medical and nonmedical supplies, health and nutrition promotion activities, and training to improve quality of service delivery, including behavior change communication to encourage improved nutrition practices in households. The project also includes investments to support the functionality of the national conditional cash transfer, which provides direct assistance to families and encourages them to seek routine health and nutrition services.

The GFF has been instrumental in these efforts by providing a US\$9 million grant as innovative financing (buy-down). The grant incentivizes the government to invest more in the conditional cash transfer program and achieve results in key health and nutrition practices. Through the program, the government invested US\$18 million from its national budget—double the buy-down's amount—in the cash transfer program, reaching US\$23.8 million of total investments in 2022 from only US\$3.5 million in 2019. The ratio of disbursement of these funds has also improved over time, increasing from 24 percent to 99.9 percent in 2021. Correspondingly, the number of cash transfers for health and nutrition services reached more than 244,000 beneficiaries in 2021—an increase of 548 percent since 2019.

Using results of an analysis supported by GFF showing severe disruptions to service delivery in several areas, the government of Guatemala prioritized action to safeguard service delivery in the most-affected areas. As a result, the government was able to minimize disruptions to these services, as evidenced by lower reductions in nutrition service delivery. For example, while the percentage of children under one year of age who received at least eight growth monitoring and promotion checks declined from 18 percent to 16 percent between 2019 and 2020, the smallest reductions occurred in priority regions supported by the GFF. Similarly, even though the proportion of children aged 12 to 23 months who received a minimum of six growth monitoring and promotion checks declined from 24 percent to 21 percent nationally between 2019 and 2021, the decrease was lower in priority departments.

In **Rwanda**, the GFF is supporting national efforts to improve nutrition, reduce stunting, and secure a healthier, more productive future for women and children—with a focus on delivering quality services to families in vulnerable communities. GFF technical assistance combined with US\$18 million in catalytic support from the GFF Trust Fund is helping the government to implement key system and health financing reforms across health, nutrition, and social protection.

Amid the health and economic impacts of the COVID-19 pandemic, making services affordable to the poorest communities and helping families mitigate financial hardship was crucial. With GFF and World Bank support, the government implemented key health system and financing reforms to make insurance coverage more equitable and cash transfers more efficient. GFF technical assistance helped strengthen the efficiency of the community insurance program, including reforms to improve the cost monitoring and claims reimbursement system. As a result, each year, more and more people



were able to sign up for insurance—as of May 2022 the program covered 87 percent of the target population compared to 69 percent in 2017. In parallel, the government has formally adopted a policy to roll out a single registry for all social programs, including health and nutrition, and social safety nets. This contributed to the expansion of the nutrition-sensitive social assistance program from its initial 20,000 beneficiaries in 2019 to more than 128,000 beneficiaries in 2022—a more than 500 percent increase.

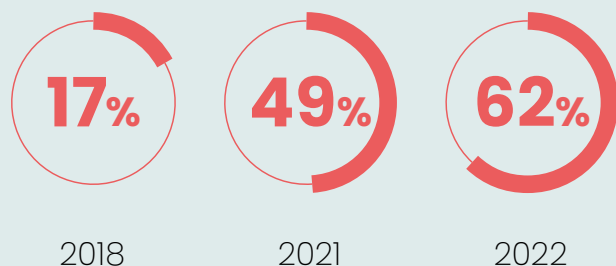
To help the government protect progress and maintain essential services throughout COVID-19, in 2021 the GFF provided an additional US\$15 million EHS grant linked to the World Bank-financed emergency preparedness project in Rwanda. This ensured that services such as antenatal care and postnatal visits, along with growth monitoring and promotion sessions, could continue.

### Rwanda:

Collective efforts by the government and development partners have resulted in better health and nutrition outcomes:

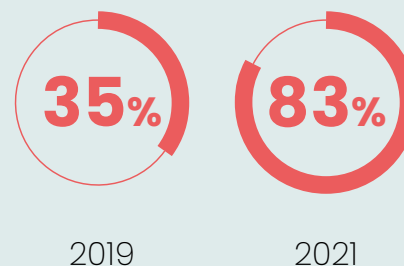
#### More children

under seven accessed **early childhood development** services



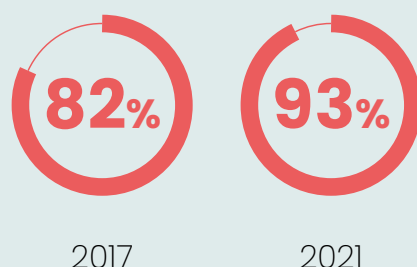
#### More children

under six received **Vitamin A** supplementation every six months



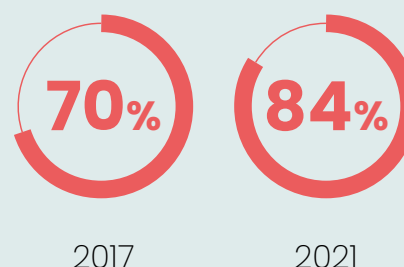
#### More pregnant women

received **iron** and **folic acid**



#### More children

under five were **screened for malnutrition** by community health workers



## *Strengthening* **CIVIL REGISTRATION AND VITAL STATISTICS**

Understanding the birth and death data of a population is a fundamental function of any national government. Through these systems, people have a recognized identity and can access health services and social benefits. Lacking these data, a government cannot know the size of its population, where people are living, who is accessing health services, and what is causing ill-health. Many low-income countries do not have well-functioning civil registration and vital statistics (CRVS) systems—in some countries, up to 40 percent of deaths are not recorded, leaving the government in the dark as to how, when, and why people are dying.

The data generated from well-functioning CRVS systems can help strengthen the health sector by monitoring fertility and mortality by cause, age, and sex at national and subnational levels and ultimately track and improve the health and well-being of women, children, and adolescents. Through substantial financing and technical assistance, the GFF complements government and partner efforts to modernize their CRVS systems with women, children, and adolescents at the center.

Among the GFF partner countries, 22 countries have prioritized CRVS system strengthening activities in their national health plans; 14 countries have been allocated resources from the GFF Trust Fund and/or IDA, specifically for CRVS system strengthening; and five countries have received additional funding from the GFF for advisory services and analytics, including support for knowledge and learning activities such as training and knowledge exchange visits.

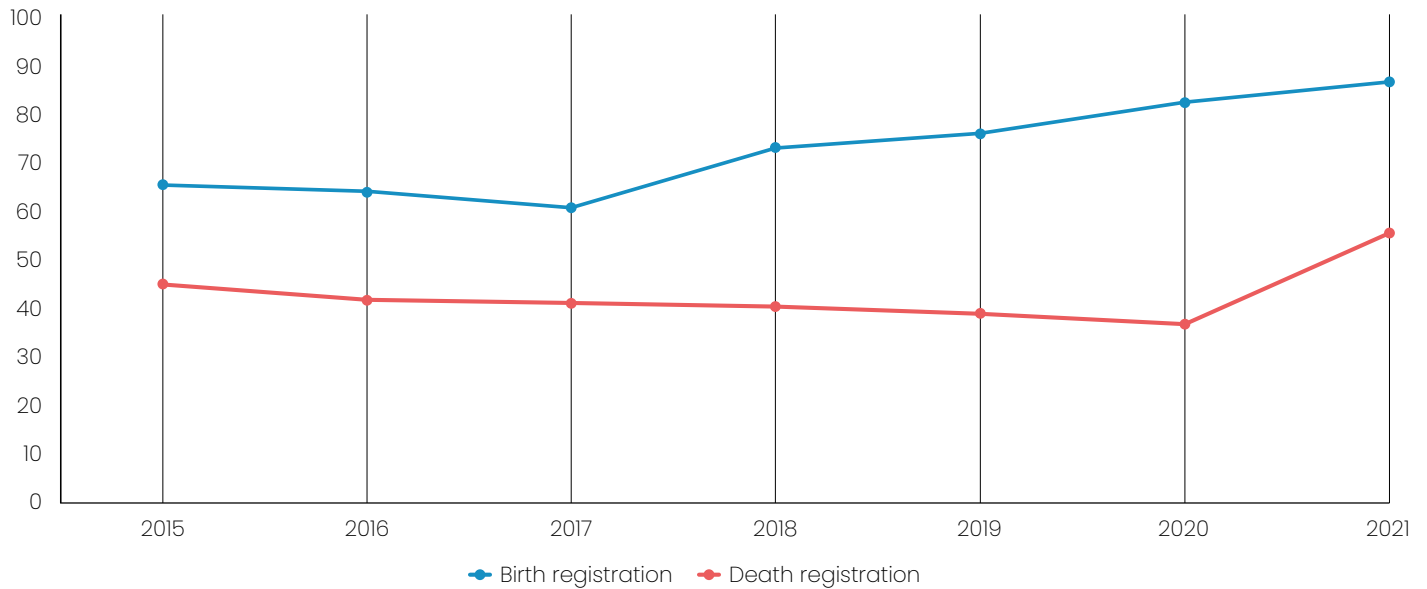
“Thanks to the government’s leadership and support from partners like the GFF, we have made sweeping reforms to CRVS and increased birth registration significantly. Strengthening CRVS systems aligns with our overall vision to build health system resilience and ensure all women and children can access health and other benefits.”

**—Janet Mucheru, Director of Civil Registration Services, Kenya**

**Kenya** demonstrates how a strong government commitment and support from partners can encourage and facilitate comprehensive improvements to CRVS systems. In 2018, Kenya’s birth and death registration rates stood at only 68 percent and 46 percent respectively. This was the result of several challenges such as inadequate investment in CRVS, long distances to registration centers, limited capacity and skills for registering births and deaths, inadequate monitoring and evaluation, and insufficient compilation and dissemination of data.

With support from the GFF and building on the existing CRVS system, Kenya’s government set clear priorities, focusing on a series of reforms to strengthen the system, such as piloting mobile registration offices and strengthening the capacity of registration agents, including the International Classification of Diseases. These reforms were supported by a US\$1.2 million GFF grant linked to the World Bank-financed Transforming Health Systems for Universal Care project.

**Figure 2.3.** Completeness of Birth and Death Registration in Kenya, 2015 to 2021



Source: Kenya Vital Statistics Report 2022

As part of the project, Kenya adopted a performance-based allocation for CRVS—a system whereby civil registration and statistic providers get paid based on annual increases in the birth registration rate. Regular monitoring and supervision by local civil registration offices and county governments aimed to improve data quality and build capacity, while training for registration agents in health facilities and civil registration officers helped to better capture and report quality data. Medical practitioners and coders were trained in cause-of-death certification and updated training manuals and trackers were developed to capture death registration in health facilities.

As a result of this transformative effort, the CRVS system is now able to better record births and deaths, improve the collection of registration records and submission of returns, and provide better-quality data. Since 2018, there have been notable increases in birth registration, reaching 87 percent in 2021 (see **figure 2.3**). While death registration is lagging and was slowly declining until 2020, there were marked improvements in 2021, with more than half of deaths occurring in that year registered.

**Kenya:**  
Birth registration reached

**87%**

in 2021

**Section**

# 3

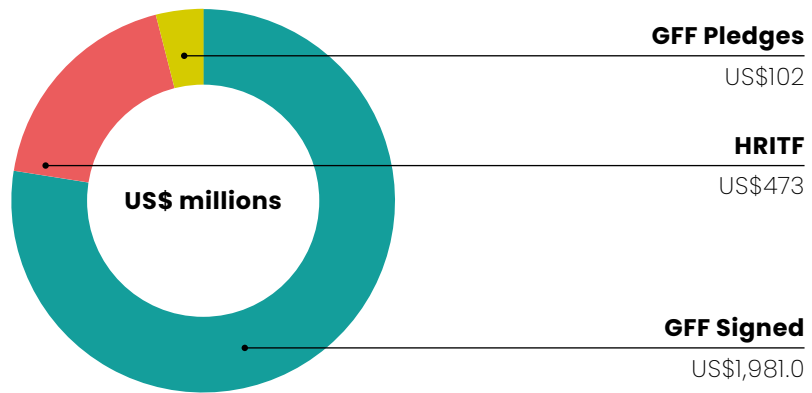
GFF Financials: Contributions,  
Commitments and  
Disbursements



## Contributions

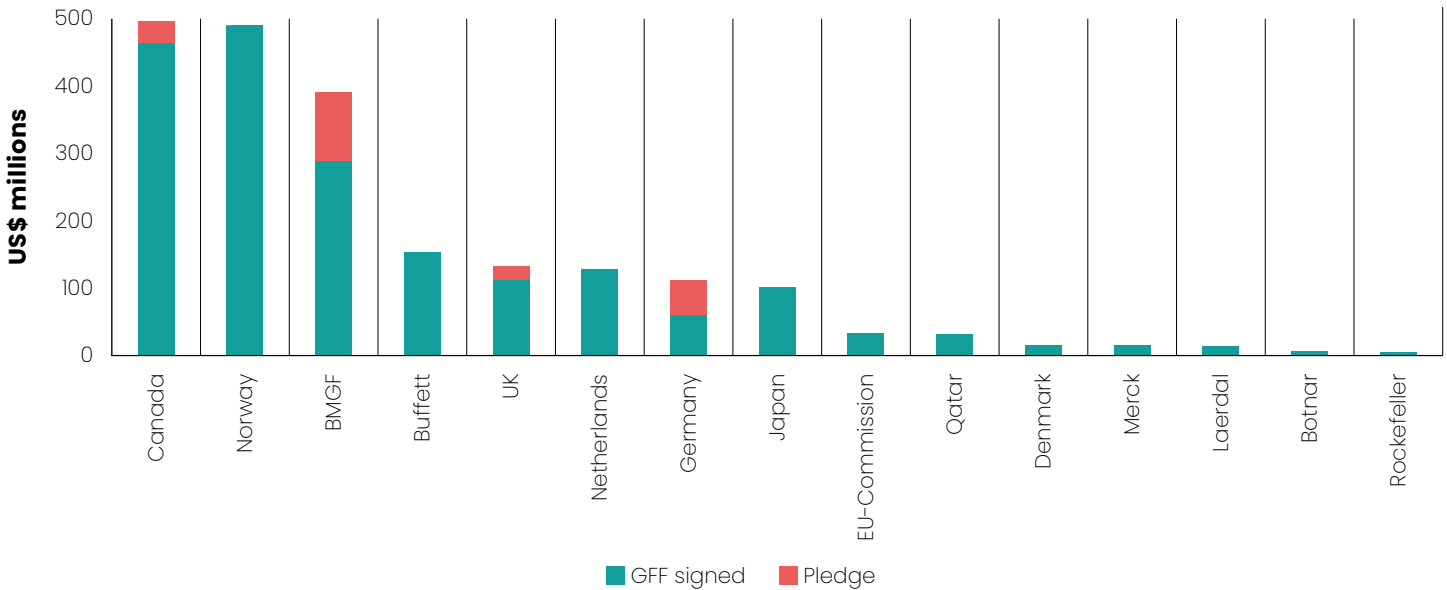
The GFF was launched in July 2015, building on the experience and structure of the Health Results Innovation Trust Fund (HRITF).<sup>9</sup> As of June 30, 2022, the total value of contributions and new pledges to the GFF Trust Fund is US\$2.5 billion equivalent<sup>10</sup> from 15 donors, including US\$473 million for HRITF and US\$2.1 billion combined signed contributions and pledges for the GFF (**figure 3.1**). **Figure 3.2** provides the breakdown of signed and pledged contributions to the GFF by donor.

**Figure 3.1. Total Fund Value**



Source: Global Financing Facility.

**Figure 3.2. GFF Contributions by Donor**



Source: Global Financing Facility.

9. The HRITF was established in 2007 with US\$296.1 million contribution from Norway and US\$176.8 million contribution from DFID. All HRITF activities have been closed as of December 31, 2021.

10. Contributions to the GFF Trust Fund are made in US\$ and other donor currencies and are paid over a period of time in accordance with the payment schedule agreed with each donor. Contributions in donor currency are converted in US\$ when the payment is made, and the remaining amount is subject to currency fluctuation until the contribution is fully paid. Therefore, this can cause fluctuations of the fund value over time.

## Commitments

As of June 30, 2022, the GFF Trust Fund committed a total of US\$817.5 million for 45 GFF country grants in 36 countries. Of the total GFF grants committed, US\$795.5 million combined with an additional US\$5.7 billion in International Development Association/International Board for Reconstruction and Development (IDA/IBRD) financing, has been approved by the World Bank's Board of Executive Directors (**table 3.1**). The remaining US\$22 million is expected to be Board-approved in fiscal year (FY) 2022/23. The majority (89 percent) of GFF financing approved by the World Bank's Board supports partner countries in the Africa Region, followed by 14.9 percent in South Asia, 8.3 percent in East Asia, 3.5 percent in Latin America and the Caribbean Region, and less than 1 percent in Europe and Central Asia Region (**figure 3.3**).

The complete list of the Board-approved GFF grants to countries is provided in **table 3.1**.



**Table 3.1.** List of Board Approved GFF Country Grants

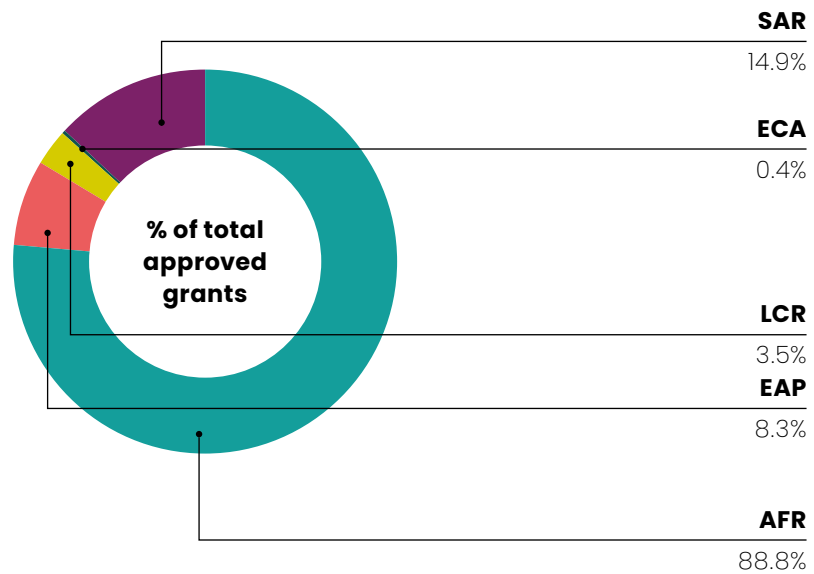
GFF Project	Board Date	GFF amount	IDA amount	IBRD
Tanzania	28/05/15	\$40	\$200	
DRC (AF-CRVS)	29/03/16	\$10	\$30	
Cameroon	03/05/16	\$27	\$100	
Nigeria (AF)	07/06/16	\$20	\$100	
Kenya	15/06/16	\$40	\$150	
Uganda	04/08/16	\$30	\$110	
Liberia (AF)	23/02/17	\$16	\$15	
Guatemala	24/03/17	\$9		\$100
DRC (AF)	31/03/17	\$40	\$340	
Ethiopia	09/05/17	\$60	\$150	
Bangladesh	28/07/17	\$15	\$500	
Bangladesh - Education	18/12/17	\$10	\$510	
Mozambique	20/12/17	\$25	\$80	
Rwanda (Health)	28/02/18	\$10	\$25	
Afghanistan	28/03/18	\$35	\$140	
Rwanda (SP-AF)	12/04/18	\$8	\$80	
Guinea	25/04/18	\$10	\$45	
Indonesia	21/06/18	\$20		\$400
Nigeria (Nutrition)	27/06/18	\$7	\$225	
Burkina Faso	06/07/18	\$20	\$80	
Nigeria (Part 2)	13/08/18	\$20	\$0	
CAR	27/09/18	\$10	\$43	
Malawi	19/12/18	\$10	\$50	
Mali	19/03/19	\$10	\$50	
Cote d'Ivoire	22/03/19	\$20	\$200	
Cambodia	04/04/19	\$10	\$15	
Haiti	16/05/19	\$15	\$55	
DRC Nutrition	28/05/19	\$10	\$492	
Vietnam	19/06/19	\$17	\$80	
Senegal	26/09/19	\$15	\$140	
Tajikistan Early years	30/04/20	\$3	\$70	
Myanmar	29/05/20	\$10	\$100	
Zimbabwe	21/09/20	\$25	-	
Madagascar - CRVS	29/09/20	\$3	\$140	
Zambia - COVID	20/10/20	\$5	\$20	
Zambia	28/06/21	\$10	\$14	
Somalia	28/06/21	\$25	\$75	
Chad	06/08/21	\$17	\$90	
Niger	23/09/21	\$25	\$100	
Sierra Leone	09/12/21	\$10,0	\$40	
Madagascar	24/03/22	\$17	\$100	
Pakistan	07/06/22	\$42	\$258	
<b>Total Board approved</b>		<b>\$686,5</b>	<b>\$4.514</b>	<b>\$500</b>

Source: Global Financing Facility.



Since the start of COVID-19, and responding to country demand, the GFF Trust Fund committed an additional US\$479 million in grants to strengthen essential health services (EHS) grants in 24 countries, including 22 GFF countries and two non-GFF countries.<sup>11</sup> Of the total US\$479 million committed, US\$226 million, combined with an additional US\$1.1 billion in World Bank/IDA financing, has been approved by the World Bank’s Board and is under implementation (table 3.2).

**Figure 3.3.** GFF Board-Approved GFF Country Grants, by Region



Source: Global Financing Facility.



11. Honduras and Ukraine

**Table 3.2.** List of Board Approved GFF Essential Health Services Grants

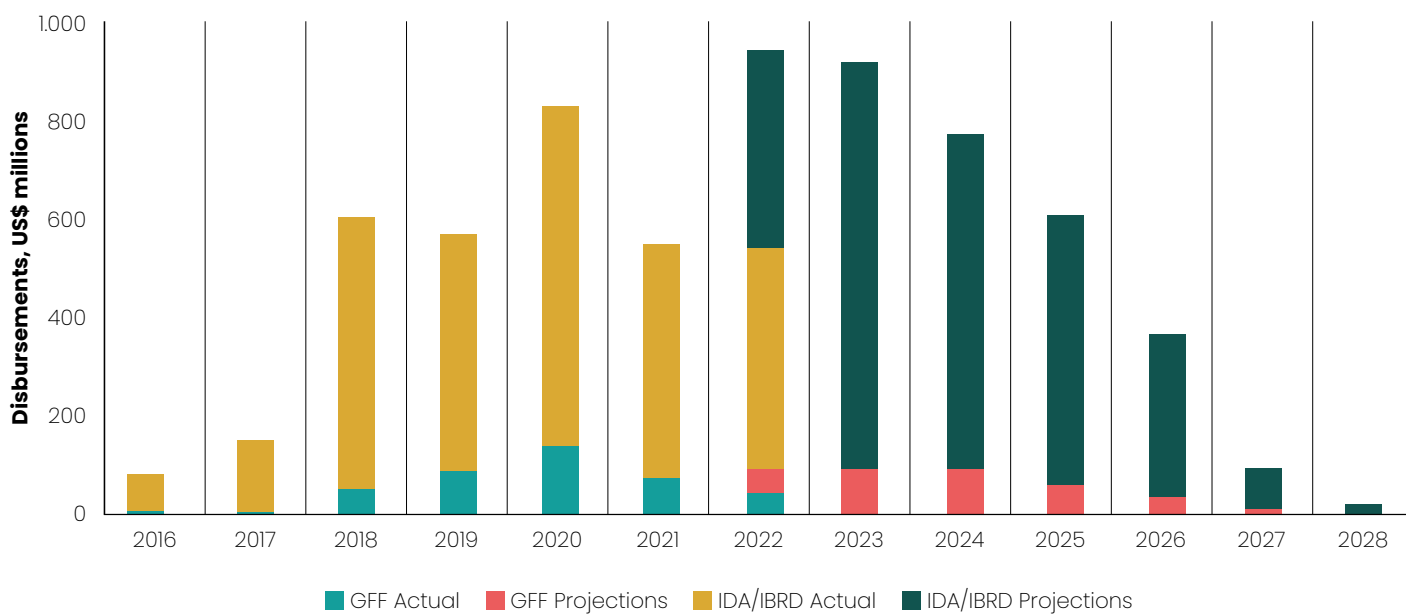
Round	Country	Board Date	GFF amount	IDA amount	IBRD amount	Status	Main Pcode	AF Pcode
Rd 1	Rwanda	16/04/21	\$15	\$30		Board approved	PI73855	PI76304
Rd 1	Mozambique	03/06/21	\$15	\$100		Board approved	PI75884	
Rd 2	Sierra Leone	09/12/21	\$10	\$40		Board approved	PI72102	
Rd 2	Uganda	16/12/21	\$16	\$164		Board approved	PI74041	PI77273
Rd 3	Cameroon	23/12/21	\$15	\$30		Board approved	PI74108	PI78255
Rd 2	Cambodia	10/03/22	\$15	\$55		Board approved	PI73368	
Rd 3	Madagascar	29/03/22	\$15	\$100		Board approved	PI74903	
Rd 1	Afghanistan	26/05/22	\$19	\$0		Board approved	PI60615	PI78095
Rd 1	CAR	03/06/22	\$12	\$58		Board approved	PI77003	PI75665
Rd 4	Pakistan	07/06/22	\$40	\$258		Board approved	PI72615	
Rd 2	Ghana	10/06/22	\$16	\$150		Board approved	PI73168	PI72615
Rd 1	Honduras	16/06/22	\$15	\$60		Board approved	PI76532	
Rd 3	Malawi	21/06/22	\$10	\$50		Board approved	PI73806	
Rd 2	Burkina Faso	28/06/22	\$13	\$48		Board approved	PI73858	PI77535
<b>Total Board approved by June 30, 2022</b>			<b>\$226</b>	<b>\$1.143</b>	<b>\$0</b>			
Rd 3	Ethiopia	23/01/23	\$20	\$100		Pipeline	PI75167	
Rd 1	Liberia	29/09/22	\$11	\$20		Board approved	PI69641	
Rd 2	Indonesia	27/03/23	\$20		400	Pipeline	PI76839	
Rd 4	Senegal	Q1 FY23	\$15	\$50				PI77050
Rd 4	Zimbabwe	Q1 FY23	\$15	\$15				AF
Rd 4	Tanzania	TBD	\$25	\$200		Pipeline		
Rd 3	Bangladesh	TBD	\$25	\$250		Pipeline	PI60846	AF
Rd 3	Nigeria	TBD	\$35	\$850		Pipeline	PI67156	AF
21/06/22	Tajikistan	TBD	\$8,5					
21/06/22	Tanzania Innovations	TBD	\$8,5					
21/06/22	Ukraine	TBD	\$10					
<b>Total</b>			<b>\$419</b>	<b>\$2.628</b>	<b>\$400</b>			

Source: Global Financing Facility.

## GFF Trust Fund and World Bank IDA/IBRD Disbursements

As of September 30, 2022, out of the total financing approved by the World Bank's Board (table 3.1), US\$431 million in GFF country grants and US\$2.9 billion in World Bank IDA/IBRD financing has been disbursed. Figure 3.4 illustrates the actual disbursements and projections for future periods on a calendar year (CY) basis. As a response to the COVID-19 pandemic, GFF disbursements in CY2020 (US\$840 million combining GFF and IDA) exceeded disbursements in 2019. However, both GFF and IDA disbursements (US\$556 million combined) experienced delays in CY2021 due to the pandemic, as well as conflict and fragility affecting operations. In the first half of CY2022, disbursement levels resumed to normal levels, and given the shift in focus toward primary health care, GFF and IDA disbursements are expected to pick up in the second half of 2022. Overall disbursements in 2022 are also expected to bounce back to 2020 levels.

**Figure 3.4.** GFF Country Grants Disbursements from 2016 to 2022, Totaling \$817.5 Million GFF and US\$5.85 Billion IDA/IBRD



Source: Global Financing Facility.



## About the GFF

The Global Financing Facility (GFF) is a multi-stakeholder partnership housed at the World Bank that supports country-led efforts to improve the health of women, children and adolescents. Since 2015, the GFF has been working with countries, donors, CSOs, the private sector, foundations and global health partners to unlock additional financing, innovation and policies that improve access to and quality of reproductive, maternal, newborn, child, and adolescent health and nutrition services.

By supporting countries to convene global and local development partners in country-led platforms, the GFF enables countries to prioritize and scale up the most neglected interventions, strengthen health systems, and reimagine service delivery to achieve better, more sustainable health results to reach universal health coverage and build human capital.

Through its 2021–2025 strategy, the GFF has been supporting governments to make smart investments across key strategic directions to accelerate progress toward better health for women, children, and adolescents and build more inclusive and resilient health systems. Since partnering with the GFF, countries' investments reached over 96 million pregnant women with four or more antenatal visits; over 103 million women with safe delivery care; 111 million newborns with early initiation of breastfeeding; and over 500 million users of modern contraceptives, with more than 187 million unintended pregnancies averted.

As of June 30, 2022, the GFF Trust Fund committed a total of US\$817.5 million for 45 GFF country grants in 36 countries. Of the total GFF funding committed, about US\$796 million combined with an additional US\$5.7 billion in International Development Association/International Board for Reconstruction and Development (IDA/IBRD) financing, has been approved. Through these investments, the GFF has helped to improve – and save – millions of lives, building sustainably into the future as well as in the face of crises.

## Investor Group Members

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 ASAPSU, Cote d'Ivoire (representing the youth constituency)  
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