

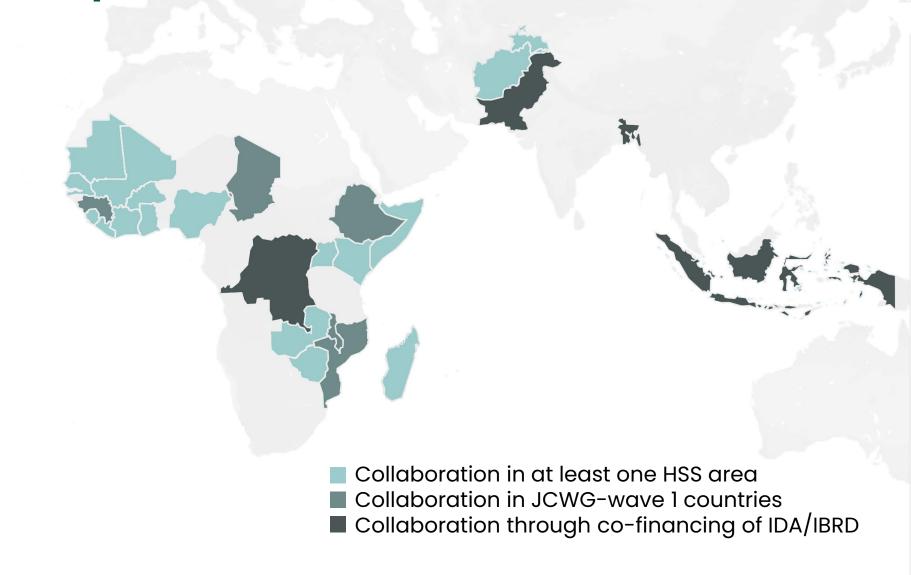


# GFF, Gavi and Global Fund Collaboration

Investors Group Meeting November 11-12, 2025



# GFF collaborates bilaterally and trilaterally with the Global Fund and Gavi in 30 of its 36 partner countries



# 1. Collaboration through joint financing/co-financing of WB's IDA/IBRD project

## Aligning Financing for impact: Gavi and GF co-financing with WB/GFF

Since 2017, Gavi has supported 11 operations in 10 countries, and the Global Fund has supported 11 co-financed (blended finance) arrangements through the World Bank to channel on-budget funds via government systems, aligning financing, governance, and service delivery.

### **Objectives**

**Alignment and Sustainability** (channel funds through government systems)

Efficiency and Leverage (country presence, fiduciary mechanism and country PFM)

### **Health System Strengthening**

(integration of vertical program and services into broader systems)

Joint policy dialogue with governments and access to other financing streams of the WB

### Co-Financing of WB IDA/IBRD projects

Co-financing with a World Bank IDA/IBRD financed project (Investment Project Financing or Program-for-Results) has helped ensure **on-budget support**, harmonized implementation, and shared results frameworks.

#### **Examples:**

- Pakistan National Health Support Program (co-financed by GFF, Gavi, and the Global Fund)
- Indonesia Investing in Nutrition and Early Years, Phase II (co-financed by GFF and Gavi)
- DRC Health System Strengthening for Better Maternal and Child Health Results
   Project (co-financed by GFF and the Global Fund)

## GFF's set up Joint Financing Framework to facilitate onbudget pooled project co-financing aligned with country plans and systems



The Joint Financing Framework (JFF), **approved in November 2023**, allows donors to co-finance specific country Investment Cases through the GFF Trust Fund.



Strong growth in JFF grants, from \$26.3m signed JFF grant contributions by June2024 (one donor) to \$63.8m by April 2025 (four donors), linked to \$914m in Financing and \$87m in GFF core and EHS country grants.



Mix of sovereign and foundation donors, with contributions mainly for Recipient-Executed (RE) activities as well as smaller amounts for Bank-Executed (BE) activities

# Nigeria - Primary Healthcare Provision Strengthening Program (HOPE-PHC)

- **Objective:** To improve utilization of quality essential health care services and health system resilience in the Federal Republic of Nigeria.
- Status: approaching effectiveness
- Total Government Program amount: \$3.67 billion
- Total WB-financed Project amount: \$570 million (IDA Financing: \$500 million; GFF Core Grant: \$50 million; JFF RE Grants: \$20 million)

### On-going discussions:

- With other donors about potentially substantial additional co-financing (\$20-\$50m or more) to support the government program
- With Health Development Partner working group about potential pooled TA funding from several donors to deliver Joint TA to the government

### Impact of JFF co-financing:

- More on-budget financial support for stronger results
- Stakeholder engagement and alignment between main parties

### Pakistan co-financing example: IDA, GFF, GF, Gavi, Gates

### National Health Support Program (NHSP)

### CONTEXT

- •Strong gov't commitment to UHC
- Poor RMNCAH-N outcomes
- •IC and DCP3 prioritization processes
- Imbalanced financing towards tertiary care
- •Weak financing for health with reluctance to borrow
- Fragmented/weak data systems and supply chain systems

### OPPORTUNITY

- Pooled financing offered ON-BUDGET grant to incentivize provincial borrowing for PHC
- Strong equity focus including on Zero Dose
- Immunization and TB
   Disbursement Linked Indicators
   could be included
- •DRM DLI also in scope
- •Big push on HMIS and data use, and on gender
- •Aligned parallel financed TA from "4 Gs"

### **RESULTS**

- Integrated prioritized package of PHC services identified
- Aligned support for strategic purchasing to improve accountability for quality, coverage and equity
- •DHIS2 rollout in two provinces with PHC dashboards planned; digital birth reporting at PHC facilities launched
- •Community case reporting of TB improved
- Commodities financing and supply chain strengthening dialogue advanced
- •Community health coverage improved







# Shared insights from country teams on cofinancing/blended finance arrangements

Different operating models, timelines, and reporting systems across Gavi, GF, and the World Bank.

Frustration around influencing key processes (e.g., allocation of resources, or the speed of grant processing).

Limited clarity on processes, financial envelopes, and coordination mechanisms.

Resource and capacity constraints for country teams to implement joint financing.

**High staff turnover** and lack of continuity within country teams.

Inconsistent definitions
and expectations around
"health systems
strengthening" and
measurable outcomes.

Source: World Bank. (2024, May 24). Lessons Learned from Joint Financing of Health Systems Strengthening

in Low- and Middle-Income Countries: Sustainable Financing for Health Accelerator (SFHA)

# Approaches Under Consideration

- Strengthen inter-agency mechanisms to better align processes, timelines, and reporting
- Establish and strengthen formal framework agreements (bilateral or multilateral) to define common language, objectives, and standardized co-financing tools and trainings.
- Strengthen institutional incentives to recognize and reward teams implementing successful joint financing.

# 2. 3GHI's Collaboration on HSS and Country Engagement Workstream

### GFF's collaboration with GAVI and GF through Joint Committee Working Group (JCWG)

The Boards of GFF, Gavi, and the Global Fund created a one-year Joint Committee Working Group (JCWG) in September 2024 to operationalize recommendations from the Lusaka Agenda. The Committee focused on three workstreams: Health Systems Strengthening (HSS), Country Engagement, and Malaria, and collaborated across wave I countries (with plans for expansion). GFF supports the HSS and Country Engagement workstreams. Although the JCWG concluded in September 2025, 3GHIs continue to collaborate, bilaterally and trilaterally.

### **Country Engagement workstream**

- Identify opportunities to align GHI investments through country systems.
- Identify barriers and opportunities for simplification of country engagement and grant management processes, increasing efficiencies and reducing transaction costs for countries
- Create **visibility and transparency** on GHI investments by country to facilitate alignment behind country plans

#### **HSS workstream**

- Improved coordination
   and strategic alignment
   in key HSS strategic priority areas
- Country engagement and grant management processes for HSS more aligned and simplified
- Improved GHI coordination and alignment behind national plans

3GHIs Collaboration – Wave 1 Countries









Mozambique







### Progress made in the JCWG-wave I countries



Chad

To address potential for fragmentation in HMIS investments, the 3 GHIs have been aligning behind a HMIS strengthening plan being developed by MoH. This process has been financially supported by all three GHIs. A diagnostic workshop has been completed, and the Strengthening Plan is expected to be completed by the end of the year. This plan will inform future support by the three initiatives.



Ethiopia

Integration of malaria vaccine introduction with LLINs (Bed nets) distribution campaign: 72.4% of woredas selected for malaria vaccine rollout overlap with Global Fund-supported intervention areas, enabling a coordinated launch that integrates LLINs distribution. This joint approach maximizes resource efficiency, enhances advocacy by linking vaccine introduction with proven malaria prevention methods, and strengthens collaboration between immunization and malaria control programs across all levels.



Guinea

The three GHIs have been working together to support the country in the following areas: strategic review of health financing and transition to domestic sources and implementation arrangements; the community health approach; and, procurement and supply chain management, e.g., support to Coyah warehouse. In addition, GHIs are supporting coordination to address acute gaps emerging from the withdrawal of donors funding.



Malawi

Malawi has completed a Bottleneck Analysis which served as a common diagnostic tool to identify systemic challenges and opportunities for greater alignment among the Global Health Initiatives. The exercise highlighted both differences, such as project- versus program-based support and governance arrangements, and synergies, including public financial management systems and procurement. By providing a shared evidence base, the analysis is fostering evidence-driven dialogue between the Ministry of Health, the Ministry of Finance, and the GHIs, helping to pinpoint where alignment is most feasible and impactful.



In Mozambique, the Global Fund, together with the World Bank, GFF and Gavi, has established a joint approach with the Ministry of Health to align funding flows and strengthen district-level planning. By channeling resources directly to districts, this collaboration is reinforcing primary health care delivery, enabling more responsive community systems, and improving efficiency through coordinated financing and integrated service delivery.

# 3GHIs' efforts to harmonize and align HSS investments

The 3GHIs' HSS workstreams hold regular touchpoints to coordinate approaches, ensuring that health systems investments and measurement are better aligned and that GHIs do not miss opportunities to integrate with national plans.

### **Operating Model Achievements**

- **Prioritized operating model approaches** for HSS against tiers, e.g., coordinated guidance, planning and applications.
- Coordinating engagement in GC7 Re-prioritization process. Sharing information on GC7 reprioritization process to enable programmatic alignment.
- Working to align programmatic guidance (Gavi 6.0, GC8).
- Jointly engaged in Strategy discussions. Global Fund and WB / GFF engaged in Gavi's Technical Advisory Group to shape first HSS Strategy; Global Fund and Gavi engaged in GFF's current strategy discussions.

### **HSS Programmatic Achievements**

- Supported country-level collaboration on HSS issues in Wave 1 countries
- Accelerated successful collaboration in key HSS thematic areas (data, public financial mgt and supply chain systems), leveraging previous collaboration
- Developed high-level objectives, strengthened staff networks and identified synergies on other critical HSS areas (health financing, HRH, leadership & governance, service delivery)
- See examples (next slide)

### **Next Steps**

- Continue to coordinate alignment of programmatic guidance. Align approaches and language on importance of collaboration.
- Coordinate funding requests. Map out country timings and for those with similar timelines, support joint planning, development and review of funding requests (together with malaria workstream).
- Continue collaboration on HSS topics: data, PFM, supply chain systems, leveraging deep-dives and building on networks and collaboration mechanisms.

# **HSS: Examples of Programmatic Success**



Health Information Systems and M&E

- All agencies aligned on a core set of health system indicators through participation in WHO-led PHC Measurement Alignment process
- Ongoing collaboration with GFF on FASTR (Frequent Assessments and System Tools for Resilience) used for rapid cycle data collection, analytics and data use to evaluate health systems services and functions
- Gavi, Global Fund and GFF coordinating global and country level investments in DHIS2 to strengthen data availability and use for decision making.
- Coordinated Gavi investments in health facility electrification with Global Fund support to **improve connectivity** in hundreds of health facilities across Zambia and Ethiopia.
- Recently commissioned joint **evaluation of DHIS2** implementation in three countries to assess impact and inform next phase of support. Gavi and GF have jointly targeted power and connectivity gaps



Supply chain / waste management

### Coordinated supply chain and waste management investments, for example:

- Supply chain information systems (e.g. electronic logistics management information systems)
- Capacity building for **supply chain logistics** (e.g. agencies invested in the Strategic Training Executive Program for supply chain managers)
- Building warehousing capacity at national and sub-national levels (e.g. Global Fund leveraging Gavisupported cold chain investments for other heat-sensitive health commodities)
- Innovative new technologies in waste management systems.



Community health workers

- Gavi is aiming to build on the Global Fund supported 'Building Integrated Readiness for Community Health'
  (BIRCH) program to provide technical assistance to Ministries of Health to improve the quality of support
  to community health programming
- Gavi contracted the same organization used by the Global Fund, Africa Frontline First, to scale up and fill
  gaps in BIRCH support in certain countries, with Guinea Bissau as the first country selected
- Collaboration on new CHW module for FASTR, especially across Global Fund and GFF

# 3. Forward Look

# Future Collaboration between Gavi, Global Fund and the Global Finance Facility

The three GHIs remain committed to the principles of the Lusaka Agenda.
The end of the JCWG process does not mark the end of efforts to enhance collaboration and reduce the burden on countries. The oversight will continue through 3GHI's regular governance processes.

### **Collaboration will continue through:**

- A continuation of work across the three workstreams, Malaria, HSS and Country Engagement.
- Continued tri- and bilateral collaboration between Gavi, the Global Fund and GFF.
- A new joint Taskforce between Gavi and the Global Fund.
- Individual initiatives by each of the GHIs to simplify their procedures and continually align to country systems.

### GFF's planned areas of collaboration with GF and GAVI

Planned areas of collaboration between the Global Fund, GFF, and Gavi — GFF New Strategy, Gavi 6.0, and Global Fund GC8

Support to cofinancing and leveraging WB IDA resources, and strengthening country-led resource prioritization

- Support for evidence-based prioritization of essential service packages, based on mapping of available resources
- DRUM (including joint advocacy for more resources for health and CSO engagement)
- Alignment with national priorities and budgets
- Influencing allocation of resources through World Bank project design
- Strengthening delivery of services through integrated platforms (maternal & newborn, child health, adolescents including HPV)
- Strengthening linkages between coordination platforms, with convergence where responsive to country demand

More joined up approaches in specific HSS thematic areas

- Access to essential commodities and supply chain
- · Measurement and data use
- Public financial management
- Gender and equity (including zero dose)
- Community health workforce

# Harnessing GFF and World Bank Levers to Deepen Collaboration with Gavi and the Global Fund

**IDA 21** 

**WB-GF MOU** 

GFF Joint Financing Framework

GFF Challenge Fund mechanism

GFF CIVIC partnership

- IDA 21 remains the largest source of on-budget health financing. Under IDA21, the 3GHIs can jointly leverage, prioritize and incentivize country IDA envelopes to expand investments in PHC and UHC.
- Ongoing discussions between the World Bank and the Global Fund to update the MOU, includes a focus on co-financing World Bank/GFF projects.
- A mechanism launched by GFF last year to facilitate joint financing of country IDA projects to facilitate on-budget external financing
- Competitive grant mechanism focused on financing commodities & supply chains: last-mile delivery, LMIS, forecasting, gap analysis, and advocacy for government financing of essential commodities (specially MNCAH).
- Joint GFF and World Bank effort to strengthen civil society and youth engagement in health, supporting CSO participation, budget advocacy, and essential health service monitoring.

## Remaining challenges and path forward

- GFF has collaborated bilaterally and trilaterally with the Global Fund and Gavi across most partner countries, however the extent of collaboration vary by country, reflecting differences in operating models, funding cycles, and application timelines of 3GHIs, as well as country context.
- Joint financing through the World Bank (including GFF) has enabled on-budget financing through country systems, with both Gavi and the Global Fund piloting blended finance approaches in only a few settings.
   Further scalation of such collaboration will require stronger cross-institutional frameworks, clearer operational guidance, and continued investment in staff incentives and capacities.
- There is strong complementarity across HSS investments, but guidelines, classifications, and M&E
  frameworks remain only partially harmonized. The 3GHI's HSS workstream continues efforts to align these
  including with WHO and other partners.
- Despite significant progress in collaboration, there is still much more we can do together to reduce the transaction cost and reporting burden on countries, each GHI is committed to simplifying its operating model, and following country' steer to ensure alignment with national priorities and a focus on results.
- The three GHIs are leveraging Global Fund Grant Cycle 8, Gavi 6.0, GFF New Strategy, IDA21, and WB MoUs
  to strengthen and systematize collaboration.